

Kankakee County, Illinois
Annual Financial Statements
As of and for the year ended
November 30, 2009

**Kankakee County, Illinois
 Annual Financial Statements
 For The Year Ended November 30, 2009
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Independent Auditor's Report

Kankakee County Board
Kankakee County, Illinois
Kankakee, Illinois

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Kankakee County, Illinois, as of and for the year ended November 30, 2009, which collectively comprise the County's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the County's management. Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Kankakee County Public Building Commission, which represents 100 percent of the assets and revenues of the component unit column. Those financial statements were audited by other auditors whose report thereon has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Kankakee County Public Building Commission, is based on the report of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit and the report of other auditors provide a reasonable basis for our opinions.

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component unit, each major fund, and aggregate remaining fund information of Kankakee County, Illinois, as of November 30, 2009, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated August 2, 2010 on our consideration of Kankakee County, Illinois's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis and the accompanying required supplementary information as listed in the table of contents are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Kankakee County, Illinois's basic financial statements. The other supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. The other supplementary information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

A handwritten signature in blue ink that reads "Smith, Kuehne, O'Halloran & Ohm, P.C." The signature is fluid and cursive, with the company name and the suffix "P.C." clearly legible.

August 2, 2010

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**Report on Internal Control Over Financial Reporting
and on Compliance and Other Matters Based on an
Audit of Financial Statements Performed in Accordance
With *Government Auditing Standards***

Kankakee County Board
Kankakee County, Illinois
Kankakee, Illinois

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Kankakee County, Illinois as of and for the year ended November 30, 2009, which collectively comprise Kankakee County, Illinois's basic financial statements and have issued our report thereon dated August 2, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Kankakee County, Illinois's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Kankakee County, Illinois's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Kankakee County, Illinois's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects Kankakee County, Illinois's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of Kankakee County, Illinois's financial statements that is more than inconsequential will not be prevented or detected by Kankakee County, Illinois's internal control. We consider the following to be a significant deficiency in internal control over financial reporting: The County has not established a process for estimating and recording related allowances for uncollectible loans in the Revolving CDAP Loan Fund.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by Kankakee County, Illinois's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe that none of the significant deficiencies described above is a material weakness.



Compliance and Other Matters

As part of obtaining reasonable assurance about whether Kankakee County, Illinois's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance that are required to be reported under *Government Auditing Standards*.

We noted certain matters that we reported to management of Kankakee County, Illinois, in a separate letter dated August 2, 2010.

Kankakee County, Illinois's response to findings identified in our audit is described in the schedule of findings and questioned costs found in our separately issued "Reports Under OMB Circular A-133 For The Year Ended November 30, 2009". We did not audit the Kankakee County, Illinois's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the audit committee, management, others within the organization, Kankakee County Board, and federal awarding agencies and pass-through entities and is not intended to be and should not be used by anyone other than these specified parties.

A handwritten signature in blue ink that reads "Smith, Harding, O'Horo & Son, P.C." The signature is cursive and fluid, with the company name and the letters "P.C." at the end.

August 2, 2010

MANAGEMENT'S DISCUSSION AND ANALYSIS

The management of the County of Kankakee presents readers of the County's financial statement this narrative overview and analysis of the financial activities for the fiscal year ended November 30, 2009 and 2008.

The Management's Discussion and Analysis (MD&A) is an element of the reporting model adopted by the Governmental Accounting Standards Board (GASB) in their Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments issued June 1999. This analysis will include comparative information to last year's financial statements.

FINANCIAL HIGHLIGHTS

- The assets of the County of Kankakee exceeded its liabilities at the close of the most recent fiscal year by \$67 million (*net assets*). Net assets invested in capital assets (net of depreciation and related debt) account for over 67 percent of this amount (\$45 million).
- At the close of fiscal year 2009, the County of Kankakee's governmental funds reported combined ending fund balances of \$23.4 million. The majority of this amount, \$19.6 million is *available for spending* at the government's discretion (*unreserved fund balance*).
- Overall revenues were \$51.7 million, however fund balances of governmental funds in total decreased by \$1.9 million.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of three parts – **management's discussion and analysis** (this section), the **basic financial statements**, and **required supplementary information**. This discussion and analysis is intended to serve as an introduction to the County of Kankakee's basic financial statements. The basic financial statements comprise two types of statements that present different views of the County:

- The first two statements are **government-wide financial statements** that provide both **long-term** and **short-term** information about the County's overall financial status.
- The remaining statements are **fund financial statements** that focus on **individual parts** of the County government, reporting the County's operations in **more detail** than the government-wide statements.
 - The **governmental funds** statements tell how **general government** services such as public safety were financed in the **short-term** as well as what remains for future spending.
 - **Proprietary fund** statements offer **short- and long-term** financial information about the activities that the government operates **like a business**, such as the Emergency Telephone System (911).
 - **Fiduciary fund** statements provide information about the financial relationships, like the drainage district funds, in which the County acts solely as a **trustee or agent** for the benefit of others, to whom the resources in question belong.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the information in the financial statements.

Illustration A shows how the requisite parts of this annual report are arranged and related to one another.

Illustration A
Organization of the County of Kankakee's Annual Financial Report

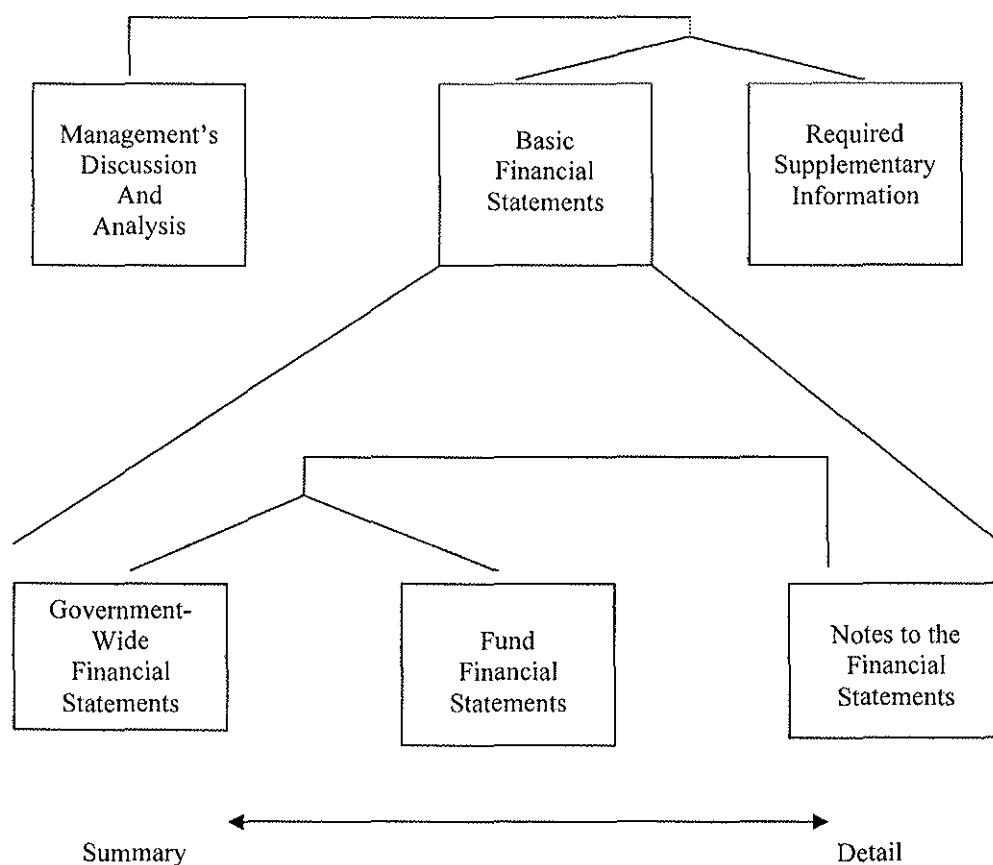


Illustration B summarizes the major features of the County's financial statements, including the portion of the County government they cover and the types of information they contain. The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of the statements.

Illustration B
Major Features of Kankakee County's Government-wide and Fund Financial Statements

Fund Financial Statements				
	Government-wide Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds
Scope	Entire County (except fiduciary funds) and the County's component units	The activities of the County that are not proprietary or fiduciary, such as administrative and public safety	Activities the County operates similar to private businesses, the Emergency Telephone (911) system, and Animal Control	Instances in which the County is the trustee or agent for someone else's resources, such as the drainage district funds
Required financial statements	<ul style="list-style-type: none"> ▪ Statement of net assets ▪ Statement of activities 	<ul style="list-style-type: none"> ▪ Balance sheet ▪ Statement of revenues, expenditures, and changes in fund balances 	<ul style="list-style-type: none"> ▪ Statement of net assets ▪ Statement of revenues, expenses, and changes in net assets ▪ Statement of cash flows 	<ul style="list-style-type: none"> ▪ Statement of fiduciary net assets ▪ Statement of changes in fiduciary net assets
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus
Type of asset/liability information	All assets and liabilities, both financial and capital, and short-term and long-term	Only assets expected to be used up and liabilities that come due during the year or soon thereafter	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long-term
Type of inflow/outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year, expenditures when goods or services have been received and payment is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All revenues and expenses during the year, regardless of when cash is received or paid

Government-wide Statements

The government-wide statements report information about the County as a whole using accounting methods similar to those used by private-sector companies. The statement of net assets includes all of the County's assets and liabilities. The difference between the two is net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the County is improving or deteriorating. The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the County's net assets and how they have changed. Net assets, the difference between the County's assets and liabilities, are one way to measure the County's financial health. Both of the government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

The government-wide financial statements of the County are divided into three categories:

1. **Governmental activities** – Most of the County's basic services are included here, such as the Sheriff's Department, State's Attorney Office, Highway Department, Health Department, and General Administration. Property taxes and state and federal grants finance most of these activities.
2. **Business-type activities** – The County charges fees to customers to help cover the costs of certain services it provides. The County's Emergency Telephone (911) System and Animal Control are included here.
3. **Component units** – The County includes another entity, the Kankakee County Public Building Commission, in its report. Although legally separate, this component unit is important because the County is financially accountable for it. The Public Building Commission is a discretely-presented component unit of the County of Kankakee. The Commission issues separate financial statements which are on file at the Office of the Finance Director, Kankakee County, 189 E. Court St., Suite 300, Kankakee, Illinois 60901.

Additionally, the Kankakee County Health Department, the Veterans Assistance Commission, and the Kankakee County Emergency Telephone System Board are blended component units of the County of Kankakee. These entities' financial statements are blended with those of the County due to a degree of control that the County has over these functions. However, both the Health Department and the Emergency Telephone System Board have issued separate financial statements which are also on file at the County.

The government-wide financial statements can be found on pages 20-21 of this report.

Fund Financial Statements

Kankakee County's fund financial statements provide more detailed information about the County's most significant funds, as opposed to the County as a whole. Funds are accounting devices that the County uses to keep track of specific sources of funding and spending for particular purposes. Some funds are required by State law and by bond covenants. The County Board establishes other funds to control and manage money for particular purposes or to show that it is properly using certain taxes and grants.

The County has three categories of funds:

1. **Governmental funds:** Most of the County's basic services are included in governmental funds, which focus on both how cash and other financial assets that can readily be converted to cash flow in and out, and the balances left at year-end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the County's programs. Because this information does not encompass the additional long-term focus of the government-wide statements, additional information at the bottom of the governmental funds statement explains the relationship, or differences, between them.

Kankakee County maintains thirty-three individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Tort Fund, Pension Fund, and County Highway Fund. These four funds are considered to be major funds. Data from the other twenty-nine governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Kankakee County adopts an annual appropriated budget for its General Fund. A budgetary comparison statement has been provided for the General Fund to demonstrate compliance with this budget. This schedule is found in the Required Supplementary Information section.

The basic governmental fund financial statements can be found on pages 22-24 of this report.

2. **Proprietary funds:** Services for which the County charges customers a fee are generally reported in proprietary funds. Proprietary funds, like the government-wide statements, provide both long- and short-term financial information. In fact, the County's enterprise funds (one type of proprietary fund) are the same as its business-type activities, but provide more detail and additional information, such as cash flows. Kankakee County uses enterprise funds to account for its Emergency Telephone Services (911) system and for its animal control operation.

The basic proprietary fund financial statements can be found on pages 25-27 of this report.

3. **Fiduciary funds:** The County is a trustee, or fiduciary for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. The County is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. All of the County's fiduciary activities are reported in a separate statement of fiduciary net assets and a statement of changes in fiduciary net assets. Kankakee County excludes these activities from the county's government-wide financial statements because the County cannot use these assets to finance its operations.

The basic fiduciary fund financial statements can be found on page 28-29 of this report.

Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

The notes to the financial statements can be found on pages 30-47 of this report.

Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the County's progress in funding its obligation to provide pension benefits to its employees and budgetary comparison schedules for major governmental funds.

Required supplementary information and related notes can be found on pages 49-62 of this report.

The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 65-79 of this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

This is the seventh year that the County has presented its financial statements under the reporting model required by the Governmental Accounting Standards Board Statement No. 34 (GASB 34), *Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments*. The reporting model significantly changed the recording and presentation of financial data from the previous model and comparative data is provided.

Exhibit 1 is a condensed version of the statement of net assets for the County of Kankakee. At the close of the current fiscal year the County's net assets exceeded liabilities by \$67.0 million. Net assets for governmental activities decreased \$5.33 million from FY 2008. This follows an increase of \$1.23 million in the prior year. Additionally, for business-type activities, net assets increased by \$0.54 million.

Exhibit 1
Condensed Statement of Net Assets (In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
Current and other assets	\$ 44,189	\$ 44,433	\$ 4,983	\$ 4,697	\$ 49,172	\$ 49,130
Capital assets	<u>68,397</u>	<u>70,139</u>	<u>2,376</u>	<u>2,820</u>	<u>70,773</u>	<u>72,958</u>
Total assets	112,586	114,572	7,359	7,516	119,945	122,088
Current and other liabilities	24,541	23,782	478	459	25,019	24,242
Long-term debt	<u>26,244</u>	<u>23,655</u>	<u>1,649</u>	<u>1,879</u>	<u>27,892</u>	<u>25,533</u>
Total liabilities	50,784	47,437	2,127	2,338	52,911	49,775
Net assets invested in capital assets, net of related debt	44,480	45,762	521	735	45,001	46,497
Restricted	21,248	18,198	251	243	21,499	18,441
Unrestricted	<u>(3,926)</u>	<u>3,175</u>	<u>4,461</u>	<u>4,200</u>	<u>534</u>	<u>7,375</u>
Total net assets	<u>\$ 61,802</u>	<u>\$ 67,135</u>	<u>\$ 5,232</u>	<u>\$ 5,178</u>	<u>\$ 67,034</u>	<u>\$ 72,313</u>

A significant portion of the County's net assets (67.1 percent) reflects investment of \$45 million in capital assets such as land, buildings, and equipment, less any related outstanding debt used to acquire those assets. The County uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the County's investment in its capital assets is reported net of related debt, the resources needed to repay the debt must be provided from other sources, as capital assets cannot be used to liquidate these liabilities.

An additional portion of the County's net assets, \$21.5 million (32.1 percent), represents resources that are subject to external restrictions on how they may be used. Of this amount, \$0.02 million of governmental activities and all of the business-type activities restricted net assets are restricted for debt service. Additionally, \$2.9 million is restricted for Capital Projects related to the Integrated Justice Information Systems (IJIS) Project. The remainder is restricted for other purposes.

The remaining portion of the County's net assets (0.8 percent) is located in unrestricted net assets. Kankakee County's unrestricted net assets of \$0.5 million may be used to meet the County's ongoing obligations to citizens and creditors. This is a decrease of \$6.8 million overall in the County's unrestricted net assets from the prior year.

At the end of the current fiscal year, the County of Kankakee is able to report positive balances in all three categories of net assets for the government as a whole, as well as for business-type activities. However, in governmental activities, the County reported a negative balance in unrestricted net assets. This is as a result of a nearly \$5.5 million decrease in net assets for governmental activities.

The following table, Exhibit 2, illustrates changes in net assets resulting from changes in revenues and expenditures.

Exhibit 2

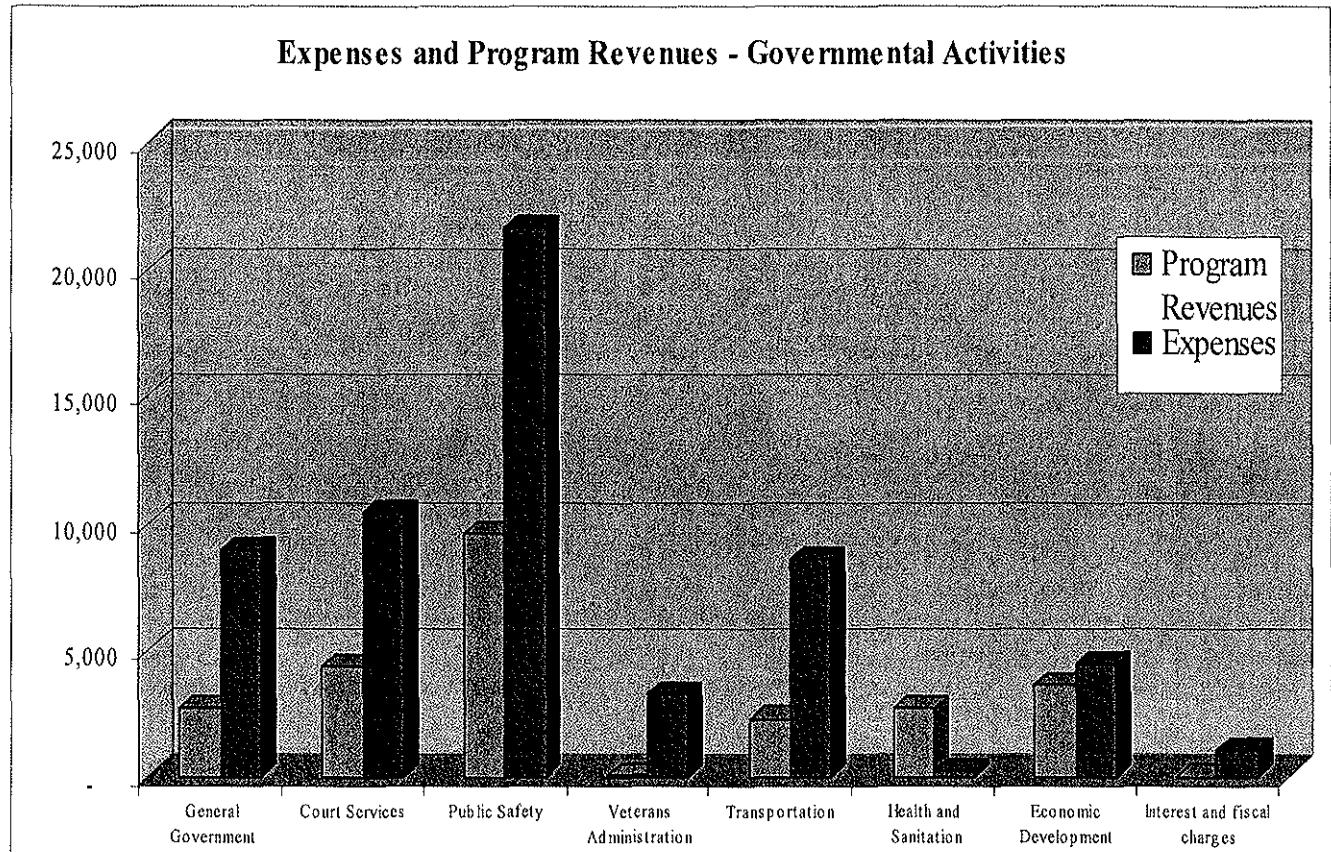
Kankakee County's Changes in Net Assets (In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
Revenues						
Program Revenues						
Charges for Services	\$ 15,303	\$ 15,800	\$ 2,999	\$ 3,076	\$ 18,302	\$ 18,875
Operating Grants and Contributions	9,900	7,377	-	-	9,900	7,377
Capital Grants and Contributions	202	3,070	-	-	202	3,070
General Revenues						
Property Taxes	15,141	14,368	-	-	15,141	14,368
Sales Tax	7,450	9,246	-	-	7,450	9,246
State Income Tax	2,298	2,701	-	-	2,298	2,701
Replacement and Other Taxes	2,698	2,964	-	-	2,698	2,964
Other	221	595	43	87	264	682
Total Revenues	53,213	56,122	3,042	3,162	56,254	59,285
Expenses						
Governmental Activities						
General Government	8,980	8,565	-	-	8,980	8,565
Public Safety	21,652	21,981	-	-	21,652	21,981
Court Services	10,402	9,329	-	-	10,402	9,329
Transportation	8,599	7,746	-	-	8,599	7,746
Health and Sanitation	3,265	3,588	-	-	3,265	3,588
Veterans Administration	244	229	-	-	244	229
Economic Development	4,484	2,348	-	-	4,484	2,348
Interest and fiscal charges	1,072	1,128	-	-	1,072	1,128
Business-Type Activities						
Emergency Telephone Services	-	-	2,648	2,560	2,648	2,560
Animal Control	-	-	340	318	340	318
Total Expenses	58,698	54,912	2,988	2,877	61,686	57,790
Excess (Deficiency) Before Special Items	(5,485)	1,210	54	285	(5,431)	1,495
Special & Extraordinary Items	27	22	-	-	27	22
Increase (Decrease) in Net Assets	(5,458)	1,232	54	285	(5,404)	1,517
Net Assets - Beginning of Year	<u>67,260</u>	<u>65,903</u>	<u>5,178</u>	<u>4,893</u>	<u>72,438</u>	<u>70,796</u>
Net Assets - End of Year	\$ 61,802	\$ 67,135	\$ 5,232	\$ 5,178	\$ 67,034	\$ 72,313

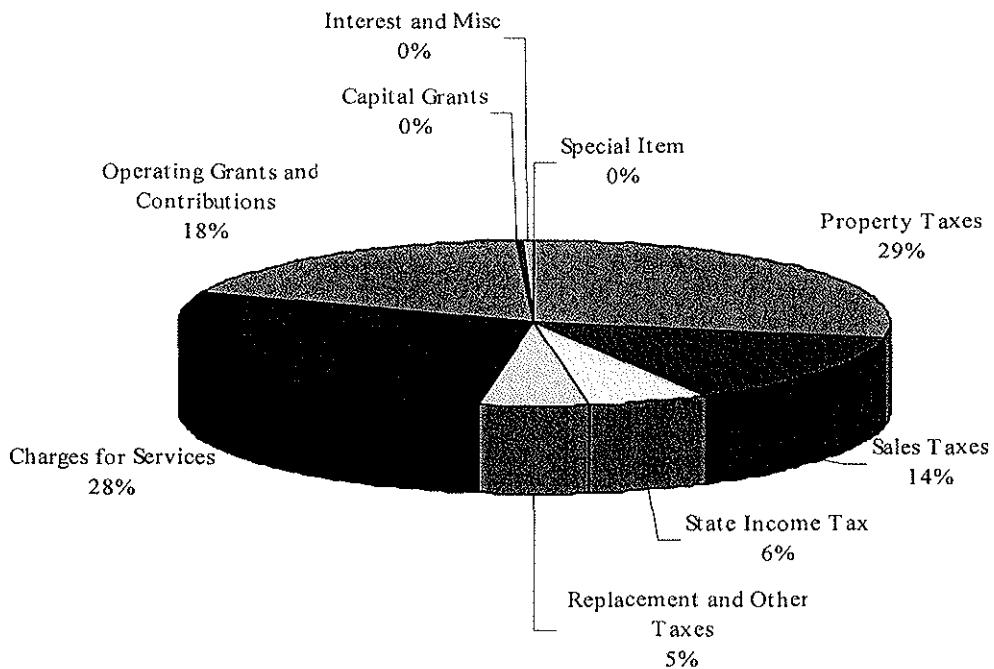
- Charges for service for governmental activities decreased overall by \$0.5 million (3.1 percent). This was a result of decreases in revenues from charges for service in every category of governmental activities. Charges for service in general government are slightly down from the prior year for the fourth consecutive year.
- Operating grants for governmental activities increased by \$2.5 million (34.2 percent) during the year. The most significant increases were in Transportation, a \$1.26 million increase in operating grants, and in Economic Development, a \$1.31 million increase resulting from American Recovery and Reinvestment Act (ARRA) awards for the Workforce Investment Act (WIA) program. There were also smaller changes including a decrease in public safety operating grants due mostly to the County no longer being the grantee for the KAMEG grant. Additionally, there was an increase in court services operating grants largely resulting from the addition of the Redeploy Program.

- Capital grants for governmental activities decreased by \$2.87 million (93.4 percent) during the year. This is the result of transportation capital grants for the highway department from the prior year being completed.
- Sales tax revenue decreased by \$1.8 million (19.4 percent) from last fiscal year. This represents a drastic change from prior trends of large increases from FY2003 to FY2005, and mostly stagnant growth from FY2005 to FY2008, as evidenced in the following detail. Sales tax experienced a small increase of \$0.3 million from FY2007 to FY2008 preceded by a \$0.25 million decrease in the year prior. This recent stagnation is affected by the downturn in the economy as well as the slowed growth in the largely successful tax rebate program implemented in the City of Kankakee to draw more businesses to the area. While the increase from FY2005 to FY2006 was only \$0.52 million, sales tax had increased by \$1.2 million from FY2004 to FY2005 and by \$1.3 million from FY2003 to FY2004, giving the County a 39.5 percent increase over the two year period. From FY2005 to FY2008, there was a net 6.7 percent increase.
- Total expenditures on the Government-wide Statement of Activities increased by \$3.9 million. The most significant areas of increase were in Court Services, Transportation, and Economic Development. Regarding court services (\$1.07 million increase), expenditures increases mostly due to \$0.6 million initial expense for the IJIS Project and a \$0.12 million expense in the Redeploy Program. In economic development, the increase was two-fold, a \$1.31 million increase in ARRA funded WIA programs matching the operating grant increase above, in addition to a \$0.82 million expense from the recognition of bad debt from the Community Development Assistance Program (CDAP) funds loan to Unipar Foundation, Inc.

Governmental Activities



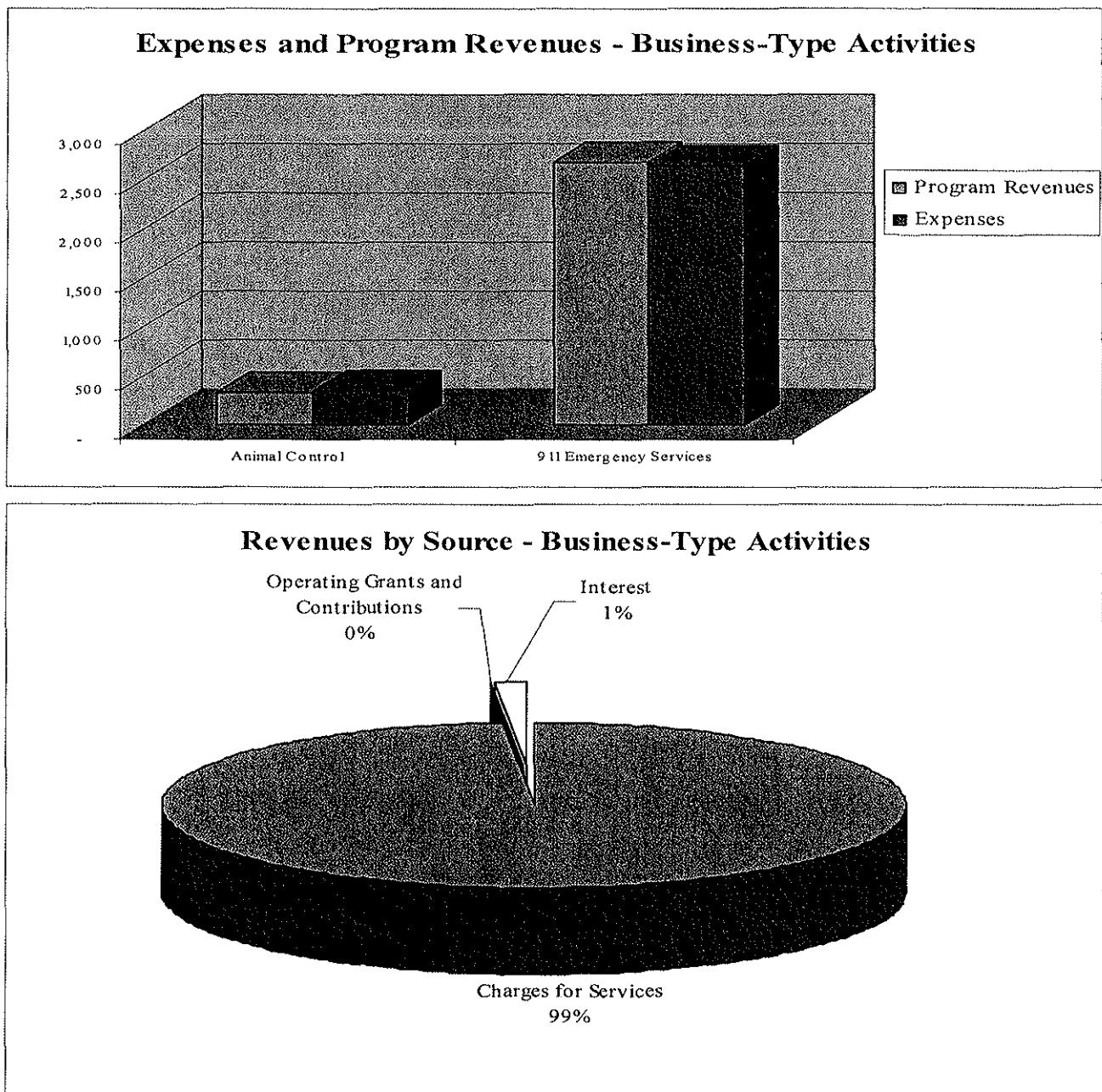
Revenues by Source - Governmental Activities



Governmental activities decreased the County's net assets by \$5.5 million. In the prior fiscal year, net assets increased by \$1.2 million. The shortfall this year was due to a combination of a decrease in revenues from the prior year of \$2.9 million compounded by a \$3.8 million increase in expenses in governmental activities. The revenue shortfall was nearly across the board and included a \$0.5 million decrease in charges for service, \$2.8 million decrease in capital grants, \$1.8 million in sales tax, \$0.4 million in income tax, \$0.27 million in replacement and other taxes, and \$0.36 million in interest income. These were partially offset by \$2.5 million increase in operating grants and a \$0.8 million increase in property tax revenues. Expenditures across the governmental funds increased as discussed above.

The preceding charts illustrate the County's governmental expenses and revenues by function and its revenue by source. Public safety is the largest governmental expense of the County, followed by court services, general government, and transportation. It comprises 37 percent of total governmental activities, down from 40 percent a year ago, but up from 29 percent five years ago. All other areas were stable with the exception of Economic Development. It increased from 4.3 percent of total governmental activities a year ago to 7.6 percent in FY09, due to the changes discussed above. General revenues such as the property, sales, state income, replacement, motor fuel, and other taxes are not shown by function because they are used to support County-wide program activities. Over one-quarter, 29 cents of every dollar, of the County's revenue for governmental funds comes from property taxes (up from 26 cents a year ago), and 54 cents of every dollar raised comes from some type of tax. This is an increase from the prior year figure of 52 cents out of every dollar which was preceded by several years of decreases in reliance on tax dollars. The percent of revenue from tax has decreased from 53 cents two years ago, 55 cents three years ago, 56 cents four years ago (when you remove the one time special item), 60 cents five years ago and 63 cents six years ago. More specifically, the percentage of property taxes funding governmental activities has decreased from 32 percent in FY2003 to just below 26 percent in FY2009.

Business-Type Activities



Business-type activities increased the County's net assets by \$0.05 million to \$5.23 million, an increase of 1 percent.

FINANCIAL ANALYSIS OF THE COUNTY'S FUNDS

As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of resources available for spending. This information is useful in assessing the County's financing requirements. In particular, unreserved fund balance measures the County's net resources available for spending at

the end of the fiscal year. Governmental funds reported by the County include the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds.

At the end of the current fiscal year the County's governmental funds reported combined ending fund balances of \$23.4 million. Approximately \$19.6 million (83.6 percent) of that amount constitutes unreserved fund balance, which is available for discretionary spending. The remainder of the fund balance, \$3.86 million, is reserved; it is committed for various purposes and is not available for new spending. The majority of that figure, \$2.9 million is reserved for the IJIS capital project.

Revenues for the governmental funds in 2009 totaled \$51.7 million. Expenditures were \$57.65 million. Overall, the fund balance decreased by \$5.95 million for the year excluding the effects of long term borrowing.

The General Fund is the chief operating fund of the County. It is composed of 33 departments: Administration, Treasurer, County Clerk, Elections, Recorder, Assessments, Board of Review, Economic Development, Planning, Information Services, Building & Grounds, Health Insurance, Contingency, Auditor, Zoning Board of Appeals, I-KAN ROE Educational Agreement, Finance, Capital Development, Circuit Clerk, Maintenance & Child Support, Circuit Court, Jury Commission, State's Attorney Office, Public Defender, Probation, D.N.D.C., Sheriff Police, Corrections, Auxiliary Police, E.S.D.A., Merit Commission, Dispatch Center, and Coroner.

At the end of 2009 the total fund balance of the General Fund was \$0.9 million. The fund balance decreased by \$4.2 million in 2009. This follows an increase of \$0.35 million in 2008 subsequent to consecutive years of decreases of \$174,787 in 2007 and \$416,616 in 2006. Prior to that, the County saw increases in 2003, 2004, and 2005. The unreserved and undesignated fund balance of the general fund was \$0.8 million.

The Tort Liability Fund, a special revenue fund and one of the major funds of the County, ended the year with a fund balance of \$2.1 million, which represents a decrease of \$0.16 million from the prior fiscal year. This decrease followed a small increase in FY08 which was the first year the Tort Liability Fund has experienced an increase following decreases each year since the end of FY03 when the fund balance was \$2.9 million. This represents an overall 26.8 percent decrease from FY03 through FY09.

The Pension Fund, a special revenue fund, is another major fund of the County. Fund balance at the end of 2009 was \$1.67 million, a decrease of \$0.55 million. The Pension Fund has also experienced decreases each year since the end of FY03 when the fund balance was \$4.7 million, a 64.8 percent decrease for the period. Due to the declining fund balance, the percentages on the property tax limitation model for 2009 were modified to allow for additional revenue to the Pension Fund.

The final major fund for the County is the County Highway Fund. The fund closed the year with a \$2.9 million balance. This was an increase of \$0.2 million. Additionally, the beginning fund balance of the Highway Fund was restated by \$0.12 million which is described in detail in Note 18 to the Financial Statements.

Proprietary Funds

The County's proprietary funds provide the same type of information found in the government-wide financial statements but in more detail.

911 System Fee Fund. This fund also qualified as a major fund of Kankakee County. Net assets at the end of the year amounted to \$4.95 million. Of this amount, \$0.5 million is invested in capital assets, net of related debt and \$0.25 million is restricted for debt service. The remainder, \$4.2 million, is unrestricted. Total net assets increased by \$0.07 million during the year.

Animal Control. There was a net asset balance of \$283,637 at the end of the fiscal year. This represented a decrease of \$12,147. Of the total, \$33,926 is invested in capital assets, net of related debt and the remainder of \$249,711 is unrestricted.

Fiduciary Funds

The County maintains fiduciary funds for the assets of others in various Private Purpose Trust Funds and Agency Funds. Total net assets in the Fiduciary funds are \$1.27 million, a decrease of \$0.06 million from last year.

GENERAL FUND BUDGETARY HIGHLIGHTS

At the end of the fiscal year, the County Board revised the County budget due to emergency issues. Changes were made at the end of the year to account for unexpected expenditures. The original General Fund expenditure budget of \$32.3 million increased to \$34.5 million. However, there were no changes to the General Fund revenue budget of \$32.3 million.

The increase in the General Fund Expenditure Budget was mostly due to the one time payout of the Corrections Officer contract. This contract had ended November 30, 2006, so the payout included nearly two and a half years of retroactive pay for the correctional officers totaling \$1.46 million. Additionally, the Building and Grounds department had a budget increase of \$0.12 million partially due to a large billing correction from Aqua Illinois. The Capital Development budget was increased \$0.35 million to accommodate squad car leases, a corrections van lease, a coroner vehicle lease, and the loan for the buildings purchased on East Court Street next to the administration building. The Sheriff's Department also had a \$0.34 million increase in budget in personal services. There were several budget adjustments within the budget between line items and/or departments, which included the contingency budget of \$400,000 which was utilized across several departments. Other departments which had decreases to their original budget due to various cost cutting measures leading to final expenditures being less than budgeted included Information Services (\$45,000), Finance (\$31,500), Elections (\$30,701), Public Defender (\$24,000), Planning (\$18,000), Circuit Court (\$11,000), Jury Commission (\$7,000), and Zoning Board of Appeals (\$7,000). Other departments with increases to their original budget include Probation (\$35,137), Coroner (\$27,725), ESDA, (\$24,300), Economic Development (\$12,314), Administration (\$7,100), and Auditor (\$400).

As revenues fell short of budgeted expectations, the budget variance for revenues and other financing sources was \$1.9 million under budget; while expenditures resulted in a variance of \$0.64 million over final budget. The largest variance of revenues was sales tax which came in \$1.6 million under budget, following a year when the sales tax revenue had came in at a high of \$9.2 million, \$0.56 million over budget. Additionally, the revenues for state income tax came in \$0.55 million under budget, replacement taxes \$0.3 million under budget, and circuit clerk fees \$0.24 million under budget. However, the revenues for inmate housing came in \$0.57 million over budget. For the expenditures, there weren't any substantial variance between the final budget and actual expenditures. The most significant were \$0.7 million negative variance in capital development caused by the factors discussed in the preceding paragraph, \$0.14 negative variance in the Juvenile Detention Center. However, the State's Attorney's Office had a substantial positive difference between budget and actual of \$0.06 million.

CAPITAL ASSETS & DEBT ADMINISTRATION

Capital Assets

The County of Kankakee's investment in capital assets for governmental and business-type activities as of November 30, 2009, amounts to \$70.7 million (net of accumulated depreciation). This investment in capital assets includes the transportation network, land, construction in progress, buildings and improvements, buildings and improvements under capital lease agreements, leasehold improvements, equipment, equipment under capital lease agreements, and vehicles. The total decrease in the County's investment in capital assets for the current fiscal year was 3.0 percent (a 2.5 percent decrease for governmental activities and a 15.7 percent decrease for business-type activities).

The following schedule shows the County's investment in capital assets.

Exhibit 3
Capital Assets at Year End, Net of Depreciation (In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
Transportation Network	\$15,107	\$16,332	\$ -	\$ -	\$15,107	\$16,332
Land	847	701	61	61	908	762
Construction in Progress	1,531	415	-	-	1,531	415
Building - idle	1,770	1,770	-	-	1,770	1,770
Buildings and Improvements	40,886	42,240	-	-	40,886	42,240
Buildings and Improvements under capital lease agreements	3,543	3,694	-	-	3,543	3,694
Leasehold improvements	-	-	197	197	197	197
Equipment	3,124	3,758	2,114	2,551	5,237	6,310
Equipment under capital lease agreements	-	-	4	10	4	10
Vehicles	1,589	1,230	-	-	1,589	1,230
Total Capital Assets	\$68,397	\$70,139	\$ 2,376	\$ 2,820	\$70,773	\$72,958

Major capital asset changes that occurred during 2009 include the following:

Land increased due to the purchase of property on East Court Street next to the administration building. There were \$0.8 million in additions to vehicles, partially offset by \$.4 million in vehicle retirements. Construction in progress in the amount of \$1.1 million was added due to \$0.3 million in progress for the IJIS project and \$0.8 million related to transportation projects. Regarding business-type activities, \$0.7 million of ETSB equipment was also retired.

More detail about the County's capital assets is presented in Note 6 to the financial statements.

Long-term Debt

At the end of the current fiscal year, the County of Kankakee had total debt outstanding of \$29.5 million. This encompasses \$27.65 million outstanding long-term debt in governmental activities and \$1.9 million outstanding long-term debt in business-type activities. This represents an increase of approximately \$2.4 million (9.6 percent) in governmental activities and a decrease of approximately \$0.23 million (10.9 percent) in business-type activities.

The following schedule shows the County's long-term debt.

Exhibit 4
Outstanding Long-term Debt at Year End (In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2009	2008	2009	2008	2009	2008
Debt Certificates	\$19,226	\$20,163	\$ -	\$ -	\$19,226	\$20,163
Bonds - General Obligation	3,500	-	-	-	3,500	-
Loan / Lease Agreement	175	188	-	-	175	188
Capital Leases	4,314	4,443	-	-	4,314	4,443
Bonds - Alternate Revenue Source	-	-	1,855	2,085	1,855	2,085
Compensated Absences	435	435	24	24	459	459
Total	\$27,651	\$25,229	\$ 1,879	\$ 2,109	\$29,529	\$27,338

The compensated absences calculation required the reporting of additional liability amounts for both governmental and business-type activities.

The County had a new issue of General Obligation Bonds in the amount of \$3.5 million during the year related to the IJIS project. Additionally, the County had payments or retirements of \$1.67 million on debt and lease agreements for governmental activities.

Regarding business-type activities, the County retired \$230,000 in bonds.

More detailed information about the County's long-term liabilities is presented in Note 7 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The County's General Fund budget for 2010 decreased 2 percent to approximately \$31.6 million from the original FY09 budget. Accordingly, most of the revenues are budgeted at similar levels to 2009. Slight shifts include decreases in the budget for sales tax revenue (\$1.6 million), replacement tax revenue (\$0.3 million), state income tax revenue (\$0.5 million). Conversely, increases were budgeted for building/planning fees (\$0.8 million), and inmate housing (\$1.45 million).

On the expenditure side there were also slight variations from the 2009 budget. Expenditures for elections are budgeted to be increased by \$0.13 million in anticipation of the elections of 2010. Expenditures for health insurance were budgeted at a level \$1.15 million below 2009 as the County switched insurance carriers resulting in decreased costs. The budget for contingency was decreased by \$0.2 million, while the capital development budget was increased by \$0.18 million overall. The circuit clerk's budget was decreased by \$0.36 million as personnel expenses were shifted to the appropriate special revenue funds. The State's Attorney's Office budget was also decreased \$0.23 million, about half of which was attributable to the reduction of the child support enforcement grant. Other increases include \$0.24 million to the sheriff's police budget and \$1.2 million to the corrections budget due to personnel expenses.

The following are other factors that could play a role in the actual outcome of next year's budgeted figures:

The next general election will be in November 2010. County offices that will be on the ballot include the County Clerk, Treasurer, Sheriff, as well as several County Board seats. Additional offices to be elected include United States senator and representative, as well as state senator and representative

On February 17, 2009, President Obama signed the American Recovery and Reinvestment Act (ARRA). ARRA increased funding for the Workforce Investment Act (WIA), of which our area, serving Grundy, Livingston, and Kankakee Counties received an additional \$2.5 million to provide job training in those three counties. These funds continue to be expended through June 30, 2011. Additionally, our local area received additional ARRA funds (\$0.44 million) in the summer of 2010 to run additional youth summer work experience programs.

In September 2009, Moody's Investors Services affirmed the County's A2 rating related to the issue of \$3.5 million general obligation bonds. However, this rating was assigned with a negative outlook. The A2 rating was assigned based on the County's sizable and moderately expanding local economy with below average socioeconomic indicators and manageable debt profile, while the negative outlook reflects Moody's belief that the depletion of the County's operating reserves in FY09 could lead to a deteriorating overall credit profile in the near to medium term.

The union contract for Teamsters (Maintenance) and the 911 contract ended at the end of FY08 and negotiations are still ongoing.

The union contract with AFSCME ended November 30, 2009 and they reached an agreement earlier this year. The contracts with FOP Deputies and FOP Probation also ended November 30, 2009 and negotiations are ongoing.

The contracts with Corrections and Recorder/Auditor/Treasurer's Offices will end at the end of FY10 and negotiations will begin.

In February 2009, the president of Vision Energy presented a proposal to the Kankakee County Planning Commission of a 33,000 acre, \$1 billion dollar wind farm encompassing parts of four Illinois counties. The project proposes to build and operate over 300 wind turbines and employ as many as 250 construction and 40 full-time operations and maintenance workers.

The Chicago Bears continue to hold their summer training camp with Olivet Nazarene University in Bourbonnais. This event has increased tourist travel into the County in late July and early August, which can lead to an increase in sales tax revenue.

Riverside Medical Center, a major hospital in Kankakee, is undergoing its largest expansion since the hospital opened in 1966. The addition will add 160,000 square feet of new space and a spring 2011 completion date is planned.

Other sources of expansion in our area include Sun Chemical which chose its Kankakee location to expand and Vulcan Materials in Manteno with a \$45 million project.

The Illinois Army National Guard also announced plans to build a \$48 million Readiness Center and Army Aviation Support Facility at the Greater Kankakee Airport.

The planning department of Kankakee County is working on a 3-phase study to determine the feasibility for the extension of metra commuter rail service from University Park to Kankakee. Phase I was completed in 2005 and Phase II was completed in the beginning of 2008. Other communities in Kankakee and Will County are helping to fund the local portion of the grant contract. While the study is a lengthy process, it could lead to possible future growth for our County. However, we are not expecting funding for Phase III in the foreseeable future.

Outside consultants completed a space needs study for the County offices. While it is evident that additional space is warranted, it is yet to be determined what course of action the County will pursue. However, one step has been taken in 2009 due to the space needs. The public defenders office has moved from the basement of the courthouse, and is now leasing space in a nearby building.

CONTACTING THE COUNTY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the County's finances and to demonstrate the County's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Kankakee County Finance Department, 189 E. Court St. Suite 300, Kankakee, IL 60901.

Kankakee County, Illinois
Statement of Net Assets
November 30, 2009

	Primary Government			Component Unit
	Governmental Activities	Business-Type Activities	Total	
Assets				
Cash	\$ 12,874,581	\$ 1,319,402	\$ 14,193,983	\$ 568,481
Cash - restricted	-	287,265	287,265	-
Investments, at cost	6,849,996	2,694,917	9,544,913	-
Receivables, (net, where applicable of allowance for uncollectibles):				
Taxes, including interest, penalties and liens	15,193,191	-	15,193,191	-
Accounts	6,969,309	169,775	7,139,084	-
Loans	161,884	-	161,884	2,032,505
Internal balances	164	(164)	-	-
Due from other governments	911,967	471,685	1,383,652	-
Prepaid expenses	698,059	19,744	717,803	-
Inventory, at cost	277,936	-	277,936	-
Other assets	252,061	20,020	272,081	41,844
Capital assets, net of accumulated depreciation	68,396,654	2,375,917	70,772,571	-
Total assets	\$ 112,585,802	\$ 7,358,561	\$ 119,944,363	\$ 2,642,830
Liabilities and Net Assets				
Liabilities				
Vouchers and accounts payable	\$ 7,181,888	\$ 124,543	\$ 7,306,431	\$ 39,100
Payable from restricted assets	-	36,758	36,758	-
Accrued wages and benefits	652,426	86,700	739,126	-
Deferred revenue	15,299,296	-	15,299,296	15,188
Noncurrent liabilities:				
Due within one year	1,407,013	230,000	1,637,013	85,000
Due in more than one year	26,243,556	1,648,618	27,892,174	2,096,692
Total liabilities	50,784,179	2,126,619	52,910,798	2,235,980
Net Assets				
Invested in capital assets, net of related debt	44,479,679	520,917	45,000,596	-
Restricted for:				
Debt service	16,187	250,507	266,694	-
Capital projects	2,900,001	-	2,900,001	-
Other purposes (enabling legislation)	18,331,899	-	18,331,899	-
Unrestricted	(3,926,143)	4,460,518	534,375	406,850
Total net assets	61,801,623	5,231,942	67,033,565	406,850
Total liabilities and net assets	\$ 112,585,802	\$ 7,358,561	\$ 119,944,363	\$ 2,642,830

Kankakee County, Illinois
 Statement of Activities
 For the Year Ended November 30, 2009

Functions/Programs:	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets			
		Charges for Services	Operating Grants and Contributions	Capital Grants	Primary Government		Total Primary Government	Component Unit
					Governmental Activities	Business-Type Activities		
Primary government:								
Governmental activities								
General government	8,980,438	\$ 2,397,579	\$ 291,864	\$ -	\$ (6,290,995)		\$ (6,290,995)	
Court services	10,402,497	2,646,003	1,745,729	-	(6,010,765)		(6,010,765)	
Public safety	21,652,108	9,254,599	351,302	27,368	(12,018,839)		(12,018,839)	
Health and sanitation	3,264,901	355,926	2,320,062	-	(588,913)		(588,913)	
Transportation	8,598,611	649,133	1,480,853	174,202	(6,294,423)		(6,294,423)	
Veterans administration	243,706	-	52,926	-	(190,780)		(190,780)	
Economic development	4,483,899	-	3,657,378	-	(826,521)		(826,521)	
Interest and fiscal charges	1,071,806	-	-	-	(1,071,806)		(1,071,806)	
Total governmental activities	<u>58,697,966</u>	<u>15,303,240</u>	<u>9,900,114</u>	<u>201,570</u>	<u>(33,293,042)</u>		<u>(33,293,042)</u>	
Business-type activities								
911 Emergency services	2,648,016	2,672,054	-	-	\$ 24,038		24,038	
Animal control	339,809	326,756	-	-	(13,053)		(13,053)	
Total business-type activities	<u>2,987,825</u>	<u>2,998,810</u>	<u>-</u>	<u>-</u>	<u>10,985</u>		<u>10,985</u>	
Total primary government	<u>\$ 61,685,791</u>	<u>\$ 18,302,050</u>	<u>\$ 9,900,114</u>	<u>\$ 201,570</u>	<u>(33,293,042)</u>		<u>10,985</u>	<u>(33,282,057)</u>
Component unit:								
Kankakee County Public Building Commission	<u>\$ 145,059</u>	<u>\$ 142,481</u>	<u>\$ -</u>	<u>\$ -</u>				<u>\$ (2,578)</u>
General revenues:								
Taxes								
Property taxes								
15,140,928								
Sales tax								
7,449,926								
State income tax								
2,297,742								
Replacement and other taxes								
2,697,931								
Interest								
89,157								
Miscellaneous								
132,098								
Special item-gain (loss) on disposal of assets								
27,268								
Total general revenues and special items								
27,835,050								
Change in net assets								
(5,457,992)								
Net assets - beginning, restated (Note 17)								
67,259,615								
Net assets - ending								
\$ 61,801,623								
\$ 5,231,942								
\$ 67,033,565								
\$ 406,850								

See accompanying notes to the basic financial statements.

Kankakee County, Illinois
Balance Sheet
Governmental Funds
November 30, 2009

	General Fund	Tort Liability	Pension	County Highway	Other Governmental Funds	Total Governmental Funds
Assets						
Cash	\$ 242,561	\$ 1,316,228	\$ 2,022,250	\$ 1,744,107	\$ 7,549,435	\$ 12,874,581
Investments, at cost	32,772	6,688	3,597	960,874	5,846,065	6,849,996
Receivables (net of applicable allowances for estimated uncollectible amounts):						
Taxes, including interest, penalties, and liens	4,192,552	2,057,812	4,231,015	1,769,333	2,942,479	15,193,191
Accounts	5,810,139	3,632	28,606	190,091	936,841	6,969,309
Loans	-	-	-	-	161,884	161,884
Prepaid expenses	44,766	487,178	-	-	166,115	698,059
Due from other funds	16,665	400,000	37,799	-	2,300,006	2,754,470
Due from other governments	-	-	-	-	523,603	523,603
Inventory, at cost	72,338	-	-	159,204	46,394	277,936
Total assets	\$ 10,411,793	\$ 4,271,538	\$ 6,323,267	\$ 4,823,609	\$ 20,472,822	\$ 46,303,029
Liabilities and Fund Balances						
Liabilities:						
Vouchers and accounts payable	\$ 2,504,414	\$ 83,895	\$ 419,945	\$ 150,310	\$ 1,651,976	\$ 4,810,540
Due to other funds	2,737,799	-	-	-	16,507	2,754,306
Deferred revenue	4,231,344	2,057,812	4,231,015	1,769,333	3,009,792	15,299,296
Total liabilities	\$ 9,473,557	\$ 2,141,707	\$ 4,650,960	\$ 1,919,643	\$ 4,678,275	\$ 22,864,142
Fund balances (deficit):						
Reserved for:						
Prepaid expenses	44,766	487,178	-	-	166,115	698,059
Inventory	72,338	-	-	159,204	9,213	240,755
Capital projects	-	-	-	-	2,900,001	2,900,001
Debt service	-	-	-	-	16,187	16,187
Unreserved, reported in:						
General fund	821,132	-	-	-	-	821,132
Special revenue funds	-	1,642,653	1,672,307	2,744,762	12,703,031	18,762,753
Total fund balances	\$ 938,236	\$ 2,129,831	\$ 1,672,307	\$ 2,903,966	\$ 15,794,547	\$ 23,438,887
Total liabilities and fund balances	\$ 10,411,793	\$ 4,271,538	\$ 6,323,267	\$ 4,823,609	\$ 20,472,822	

Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds as assets	68,396,654
Bond issue costs, net of amortization, are not financial resources and, therefore, are not reported in the funds as assets.....	252,061
Long-term liabilities, including liabilities for retirement obligations, are not due and payable in the current period and therefore, are not reported as a fund liability in governmental funds.....	(27,650,569)
The difference in net assets between full accrual accounting and modified accrual accounting due to differing revenue and expense recognition criteria between the two methods.....	(2,635,410)
Net assets of governmental activities.....	\$ 61,801,623

Kankakee County, Illinois
Statement of Revenues, Expenditures, and Changes in Fund Balances
Governmental Funds
For the Year Ended November 30, 2009

	General Fund	Tort Liability	Pension	County Highway	Other Governmental Funds	Total Governmental Funds
Revenues:						
Taxes	\$ 11,661,939	\$ 2,220,131	\$ 3,965,324	\$ 1,764,516	\$ 2,978,944	\$ 22,590,854
Intergovernmental	13,411,251	1,520	37,798	-	8,428,986	21,879,555
Charges for services	3,367,036	-	-	649,133	-	4,016,169
Licenses and permits	253,259	-	-	-	190,127	443,386
Fines and forfeits	821,113	-	-	-	1,385,267	2,206,380
Interest on investments	19,043	2,823	7,460	5,325	54,506	89,157
Miscellaneous	204,221	47,400	-	100,339	118,603	470,563
Total revenues	29,737,862	2,271,874	4,010,582	2,519,313	13,156,433	51,696,064
Expenditures:						
Current:						
General government	9,806,042	2,427,839	4,565,330	-	275,874	17,075,085
Judiciary and court related	6,925,727	-	-	-	959,996	7,885,723
Public safety	14,650,008	-	-	-	549,687	15,199,695
Health and welfare	-	-	-	-	3,139,100	3,139,100
Transportation	-	-	-	1,895,331	2,576,256	4,471,587
Economic development	-	-	-	-	4,461,902	4,461,902
Capital outlay	893,050	-	-	407,273	1,382,903	2,683,226
Debt service principal	1,412,752	-	-	-	249,850	1,662,602
Debt service interest	876,445	-	-	-	195,361	1,071,806
Total expenditures	34,564,024	2,427,839	4,565,330	2,302,604	13,790,929	57,650,726
Excess (deficiency) of revenues over (under) expenditures	(4,826,162)	(155,965)	(554,748)	216,709	(634,496)	(5,954,662)
Other financing sources (uses):						
Transfers in	31,000	-	-	-	-	31,000
Transfers out	-	-	-	-	(31,000)	(31,000)
Proceeds from long-term debt	590,929	-	-	-	3,500,000	4,090,929
Total other financing sources (uses)	621,929	-	-	-	3,469,000	4,090,929
Net change in fund balances	(4,204,233)	(155,965)	(554,748)	216,709	2,834,504	(1,863,733)
Fund balances, beginning of year, restated (Note 17)	5,142,469	2,285,796	2,227,055	2,687,257	12,960,043	25,302,620
Fund balances, end of year	\$ 938,236	\$ 2,129,831	\$ 1,672,307	\$ 2,903,966	\$ 15,794,547	\$ 23,438,887

Kankakee County, Illinois

**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund
Balances of Governmental Funds to the Statement of Activities
For the Year Ended November 30, 2009**

Net change in fund balances - total governmental funds	\$ (1,863,733)
Amounts reported for governmental activities in the statement of activities are different because:	
The issuance of long-term debt (bonds, leases) provides current financial resources to governmental funds	(4,090,929)
The payment of principal on long-term debt is reflected as an expense on the fund level statements, but is reported as a reduction of liabilities on the entity wide statements	1,662,602
Depreciation on capital assets and losses on the sale of assets are not reflected on the fund level statements, but are reported as an expense on the entity wide statements	(3,914,251)
Amortization on debt issue costs is not reflected on the fund level statements, but is reported as an expense on the entity wide statements	(12,264)
The acquisition of capital assets is reported as an expense on the fund level statements, but is capitalized as an asset on the entity wide statements	1,835,220
Full accrual accounting and modified accrual accounting use differing revenue and expense recognition criteria	925,363
Change in net assets of governmental activities - entity wide statements	<u>\$ (5,457,992)</u>

Kankakee County, Illinois
Statement of Net Assets
Proprietary Funds - Enterprise Funds
November 30, 2009

	Enterprise Funds		
	911 System Fee Fund	Other Enter- prise Funds	Total
	Assets		
Current assets			
Cash	\$ 1,224,988	\$ 94,414	\$ 1,319,402
Cash - restricted	287,265	-	287,265
Investments	2,508,806	186,111	2,694,917
Accounts receivable	160,763	9,012	169,775
Due from other funds	-	-	-
Receivable from other governments	471,685	-	471,685
Prepaid expenses and line charges	19,744	-	19,744
Total current assets	4,673,251	289,537	4,962,788
Property, plant, and equipment			
Building, improvements and equipment	5,877,626	142,118	6,019,744
Accumulated depreciation	(3,535,635)	(108,192)	(3,643,827)
Net property, plant, and equipment	2,341,991	33,926	2,375,917
Bond issue costs, net and other assets			
Total assets	20,020	-	20,020
	\$ 7,035,262	\$ 323,463	\$ 7,358,725
Liabilities			
Current liabilities			
Current portion - long-term debt	\$ 230,000	\$ -	\$ 230,000
Vouchers and accounts payable	84,881	39,662	124,543
Payable from restricted assets	36,758	-	36,758
Due to other funds	-	164	164
Accrued wages and benefits	86,700	-	86,700
Total current liabilities	438,339	39,826	478,165
Long-term liabilities			
Long-term debt, net of current portion	1,625,000	-	1,625,000
Accrued sick time	23,618	-	23,618
Total long-term liabilities	1,648,618	-	1,648,618
Total liabilities	2,086,957	39,826	2,126,783
Net assets			
Invested in capital assets, net of related debt	486,991	33,926	520,917
Restricted for debt service (expendable)	250,507	-	250,507
Unrestricted	4,210,807	249,711	4,460,518
Total net assets	4,948,305	283,637	5,231,942
Total liabilities and net assets	\$ 7,035,262	\$ 323,463	\$ 7,358,725

Kankakee County, Illinois

Statement of Revenues, Expenses, and Changes in Fund Net Assets

Proprietary Funds - Enterprise Funds

For the Year Ended November 30, 2009

	Enterprise Funds		
	911 System Fee Fund	Other Enter- prise Funds	Total
Operating revenues:			
Charges for services and other fees	\$ 2,668,892	\$ 321,226	\$ 2,990,118
Miscellaneous	3,162	5,530	8,692
Total operating revenues	2,672,054	326,756	2,998,810
Operating expenses:			
Personal services	1,538,969	218,249	1,757,218
Contractual services	450,679	53,585	504,264
Supplies and materials	7,723	15,003	22,726
Other services and charges	95,078	46,992	142,070
Depreciation and amortization expense	466,409	5,980	472,389
Total operating expenses	2,558,858	339,809	2,898,667
Operating income (loss)	113,196	(13,053)	100,143
Nonoperating revenue (expense):			
Interest income	41,873	906	42,779
Interest expense	(89,158)	-	(89,158)
Net nonoperating revenue (loss)	(47,285)	906	(46,379)
Change in net assets	65,911	(12,147)	53,764
Net assets, beginning of year	4,882,394	295,784	5,178,178
Net assets, end of year	\$ 4,948,305	\$ 283,637	\$ 5,231,942

Note: 911 System Fee Fund revenues are pledged for payment of alternate revenue source bonds.

Kankakee County, Illinois
Statement of Cash Flows
Proprietary Funds - Enterprise Fund Types
For the Year Ended November 30, 2009

	Enterprise Funds		
	911 System Fee Fund	Other Enter- prise Funds	Total
Cash flows from operating activities:			
Receipts from customers	\$ 2,173,635	\$ 341,505	\$ 2,515,140
Payments to suppliers	(971,263)	(108,605)	(1,079,868)
Payments to employees	(1,110,758)	(216,814)	(1,327,572)
Internal activity - payments from (to) other funds	672,470	397	672,867
Other receipts	3,162	5,530	8,692
Net cash provided (used) by operating activities	<u>767,246</u>	<u>22,013</u>	<u>789,259</u>
Cash flows from capital and related financing activities:			
Interest payments on long-term debt	(93,661)	-	(93,661)
Payments on long-term debt	(230,000)	-	(230,000)
Purchase of equipment	(26,176)	-	(26,176)
Net cash flows provided (used) by capital and related financing activities	<u>(349,837)</u>	<u>-</u>	<u>(349,837)</u>
Cash flows from investing activities:			
Purchase of investments	(2,248,698)	-	(2,248,698)
Sale of investments	557,373	-	557,373
Interest income	32,324	906	33,230
Net cash flows provided (used) by investing activities	<u>(1,659,001)</u>	<u>906</u>	<u>(1,658,095)</u>
Net increase (decrease) in cash and cash investments	<u>(1,241,592)</u>	<u>22,919</u>	<u>(1,218,673)</u>
Cash and cash investments, beginning of year	<u>3,004,403</u>	<u>257,606</u>	<u>3,262,009</u>
Cash and cash investments, end of year	<u>\$ 1,762,811</u>	<u>\$ 280,525</u>	<u>\$ 2,043,336</u>
Reported on balance sheet as cash	<u>\$ 1,512,253</u>	<u>\$ 94,414</u>	<u>\$ 1,606,667</u>
Included in balance sheet investments	<u>250,558</u>	<u>186,111</u>	<u>436,669</u>
	<u>\$ 1,762,811</u>	<u>\$ 280,525</u>	<u>\$ 2,043,336</u>
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$ 113,196	\$ (13,053)	\$ 100,143
Adjustments to reconcile net income to net cash provided from operating activities:			
Depreciation expense	463,541	5,980	469,521
Amortization of line charges and bond issue costs	2,868	-	2,868
Undepreciated balance on disposed assets	287	-	287
Change in assets and liabilities:			
(Increase) decrease in accounts receivable/prepaid expenses	172,580	20,279	192,859
(Increase) decrease in other assets	-	233	233
Increase (decrease) in accrued salaries and benefits	9,059	1,435	10,494
Increase (decrease) in other liabilities	5,715	7,139	12,854
Net cash provided by operating activities	<u>\$ 767,246</u>	<u>\$ 22,013</u>	<u>\$ 789,259</u>

Kankakee County, Illinois
Statement of Fiduciary Net Assets
Fiduciary Funds
November 30, 2009

	<u>Private Purpose Trust Funds</u>	<u>Agency Funds</u>
Assets		
Cash	\$ 179,560	\$ 3,889,925
Investments, at cost	962,451	917,996
Receivables:		
Accounts receivable	<u>123,335</u>	<u>7,794</u>
Total assets	<u>\$ 1,265,346</u>	<u>\$ 4,815,715</u>
Liabilities and Net Assets		
Liabilities		
Vouchers payable	\$ 35,110	\$ 85,276
Due to:		
Other governments	-	691,021
Others	<u>-</u>	<u>4,039,418</u>
Total liabilities	<u>35,110</u>	<u>4,815,715</u>
Net Assets		
Restricted for other purposes	1,230,236	-
Total net assets	<u>1,230,236</u>	<u>-</u>
Total liabilities and net assets	<u>\$ 1,265,346</u>	<u>\$ 4,815,715</u>

Kankakee County, Illinois
Statement of Changes in Fiduciary Net Assets
Fiduciary Funds
For the Year Ended November 30, 2009

	<u>Private Purpose Trust Funds</u>
Additions:	
Intergovernmental	\$ 1,217,625
Interest	<u>4,699</u>
Total additions	<u>1,222,324</u>
Deductions:	
Transportation	1,148,655
Other services and charges	<u>9,000</u>
Total deductions	<u>1,157,655</u>
Change in net assets	64,669
Net assets, beginning of year	<u>1,165,567</u>
Net assets, end of year	<u>\$ 1,230,236</u>

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 1 – The Financial Reporting Entity

Kankakee County, Illinois is a municipal corporation formed in 1853 operating under the county board form of government. The Board of Trustees consists of twenty-eight members and is the legal and executive body of the County. In addition, there are eight other elected administrative officials, each of whom is independent as set forth in Illinois law. These officials are Clerk of Courts, Auditor, Coroner, Prosecuting Attorney, Recorder, Sheriff, Treasurer and County Clerk.

The County's basic financial statements include accounts of all officials and activities described above and all other County operations. The County's major operations include human services, social and economic development services, certain health care and community assistance services, public safety, a civil and criminal justice system, road and bridge maintenance and general administrative services.

Component Units: As required by generally accepted accounting principles (GAAP), the financial statements of the reporting entity include those of Kankakee County, the primary government, and its component units. The County complies with the provisions of Governmental Accounting Standards Board (GASB) Statement No. 14, in defining the reporting entity. Component units are legally separate organizations for which the elected officials of the County are financially accountable. Organizations for which the County is accountable because it appoints a majority of the voting board, but is not financially accountable for its operations, are related organizations. Financial information of component units is blended with that of Kankakee County where, among other criteria, the nature of services rendered by the component unit is almost exclusively for the benefit of the County or where the governing body of the component unit is substantially the same as that of the County. Component unit financial information that is not blended with that of the County is discretely presented in a separate column on the County's government wide financial statements. A general description of the component units and related organizations follows:

Component Units – Discretely-presented

The **Kankakee County Public Building Commission** is a separate municipal corporation created for the purpose of acquiring or enhancing public buildings or facilities. The Commissioners are appointed by and serve at the pleasure of the Chairman of the County Board. Because of its appointment powers, the County includes the Commission in its financial statements as a discretely-presented component unit using their fiscal year end October 31, 2009. The Commission issues separate financial statements which are on file at the Office of Finance Director, Kankakee County, 189 E. Court St., Suite 300, Kankakee, Illinois 60901. The County Board is not financially responsible for obligations of the Commission unless any such improvements are for its benefit.

Component Units - Blended

The **Kankakee County Health Department** is an Illinois governmental entity, which is governed by an eight-member board, appointed by the County, which also approves its budget. The Health Department's financial statements are blended with those of the County because of the degree of control the County can exercise over its activities. Its transactions are accounted for in the Health Fund, a special revenue fund.

The **Veterans Assistance Commission** is a central assistance committee composed of one delegate from each County post to oversee assistance to military veterans and their families. The oversight is shared by the Chairman of the County Board or his designee. Under Illinois law, the County is to provide office space, phone and supplies for the Commission and payment of assistance claims. Because of its oversight powers and the economic burden this requirement places on the County, its transactions are accounted for in the Veterans Assistance Fund which is blended with other special revenue funds.

The **Kankakee County Emergency Telephone System Board** is created by the County Board which also defines its powers and duties. This Board of nine members, four of whom may be members of the County Board, oversees the implementation and operations of the emergency telephone system. Currently, no County Board members serve on this Board. Because it has reserved powers, the operations are accounted for in the 911 System Fee Proprietary Fund which is blended with other County funds.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 1 – The Financial Reporting Entity (Continued)

Related Organizations

The **Cooperative Extension Services of the College of Agriculture**, of the University of Illinois operate in counties where extension councils have been established to disseminate information on subjects related to agriculture and home economics and other University programs. Oversight is provided by extension councils which derive their duties and powers from the Board of Trustees of the University of Illinois. Extension service programs and related local funding are coordinated by an extension board numbering at least seven comprised of four members from the Extension Council and three from the County Board. The County extends taxes to finance operations of the Extension Service. The County is not financially responsible for any part of the Extension Services' operations except as it may choose to be.

The **Kankakee County Housing Authority** provides low-income housing and rental assistance to residents of the County. Its commissioners are appointed by the County Board Chairman. The Authority is a separate legal organization and has no financial accountability to the County.

Kankakee County is one of several governmental units that jointly govern the **Kankakee Area Metropolitan Enforcement Group, (KAMEG)**, a law enforcement initiative aimed at reducing illegal drug traffic, weapons, and gang activity in the area. The County served as implementing agency for grants received through the Illinois Criminal Justice Information Authority through September 30, 2009.

Related organizations are not included in the financial statements of the County.

Joint Ventures

The County is a participant with Will County in a joint venture to operate a juvenile justice center under an intergovernmental agreement, with operating responsibility vested principally in Will County. The facility is leased from the Will County Public Building Commission for a period of 30 years by the joint venturers – See Note 8. Operation of the facility is under the responsibility of the Chief Judge of the 12th Judicial Circuit (Will County) with advice of the Chief Judge of the 21st Judicial Circuit (Kankakee County). Each party to the agreement is responsible for their respective share of expenses in proportion to beds leased, which amounts to 25% for Kankakee County. See Note 8 for more information.

Note 2 – Basis of Presentation

Government-wide Financial Statements The statement of net assets and the statement of changes in net assets report information on all of the non-fiduciary activities of the primary government and its component units. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise the primary government is reported separately from legally separate component units for which the primary government is financially accountable. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements.

The statement of activities displays the direct expenses of a given function or segment and the associated program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) operating or capital grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements The County segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental, proprietary and fiduciary activities. These statements present each major fund as a separate column on the fund financial statements and all non-major funds are aggregated and presented in a single column.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 2 – Basis of Presentation (Continued)

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The County has presented the following major governmental funds:

General – This is the primary operating fund of the County. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The general fund balance is available to the County for any purpose provided it is expended or transferred according to the general laws of Illinois.

Tort Liability – This fund accounts for the County's operations related to risk management for claims involving employee injury, general liability and liability arising from torts.

Pension – This fund accounts for employee pension costs.

County Highway Fund – This fund accounts for operations to improve, repair and maintain all County highways.

Proprietary funds are used to account for those County activities that are similar to those often found in the private sector. The measurement focus is upon determination of net income, financial position, and changes in financial position. The County has presented the following major proprietary fund:

911 System Fee Fund – The fund is used to account for emergency dispatch services to residents of the County, including other units of local government.

Additionally, the government reports the following fiduciary fund types:

Private purpose trust funds – These funds report trust arrangements under which principal and income benefit individuals, private organizations or other governments.

Agency funds – These funds are custodial in nature (assets equal liabilities) and do not involve measurement or results of operations, but which are due to other individuals, agencies or governments.

Note 3 – Summary of Significant Accounting Policies

The accompanying financial statements of the County are prepared in conformity with generally accepted accounting principles (GAAP) for local government units as prescribed in statements and interpretations issued by GASB and other recognized authoritative sources.

Measurement Focus and Basis of Accounting: The government-wide financial statements, component unit financial statements, and fund financial statements for proprietary and fiduciary funds are reported using the economic resources measurement focus and the accrual basis of accounting. The economic resources measurement focus means all assets and liabilities (whether current or non-current) are included on the balance sheet, and the operating statements present increases (revenues) and decreases (expenses) in total net assets. Under the accrual basis of accounting, revenues are recognized when earned, if measurable, and expenses are recognized as incurred, regardless of the timing of related cash flows. In accordance with GASB Statement No. 20, "Accounting and Financial Reporting for Proprietary Funds and Other Governmental Entities that Use Proprietary Fund Accounting", the County and its component units apply all GASB pronouncements and all Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins issued on or before November 30, 1989, unless they conflict with GASB pronouncements. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The County has elected not to follow subsequent private-sector guidance.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 3 – Summary of Significant Accounting Policies (Continued)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose the County considers revenues to be available if they are collected within sixty (60) days of the end of the current fiscal period. Revenues accrued at the end of the year include charges for services, licenses and permits, fines and forfeitures, intergovernmental revenues, investment earnings, property taxes, sales taxes and special assessments. All other revenue items are considered to be measurable and available only when cash is received by the government. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the County funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants, and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the County's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants, and then by general revenues.

Proprietary funds separate all activity into two categories: operating and non-operating revenues and expenses. Operating revenues and expenses result from providing services and producing and delivering goods. Non-operating revenues and expenses consists of all other activity not included in operating revenues and expenses. Non-operating revenues and expenses include capital and noncapital financing activities and investing activities.

Budgetary Accounting and Control: The County adopts an annual budget and appropriation ordinance in accordance with Illinois law. The budget covers the fiscal year ending November 30, and is available for public inspection at least fifteen days prior to final adoption. The budget document is prepared for all budgetary funds using the modified accrual basis. Once the County budget has been adopted, no further appropriations shall be made during the year, except in the event of an immediate emergency at which time the County Board by a two-thirds vote may make appropriations in excess of those authorized in the original budget. During the year, the County Board made additional appropriations of \$2,218,384 for the General Fund. The original budget and all budgetary amendments and supplemental appropriations necessary during the year are included in the final budget amounts presented in the budget-to-actual comparisons.

Pooled Cash and Cash Equivalents and Related Investments: Cash resources of a number of individual funds are combined to form a pool of cash and investments which is managed by the County Treasurer. Individual fund integrity is maintained through the County's records. Investments are recorded at cost, which approximates market. For purposes of the statement of cash flows, the proprietary funds consider all highly liquid investments (including restricted assets) with a maturity of three months or less when purchased to be cash equivalents.

All component units define cash and cash equivalents as cash on hand and deposits with original maturities of three months or less.

Receivables: Property taxes receivable are recorded net of an allowance for uncollectible amounts based on historical experience of approximately 0.7 percent of extensions. Other accounts receivable are reported net of any allowance for uncollectibles.

Inventories: Inventories consist of tax stamps, postage, and supplies recorded at cost.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 3 – Summary of Significant Accounting Policies (Continued)

Capital Assets: Capital assets, which include property, plant, equipment, and infrastructure assets, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the fund financial statements for proprietary funds. Capital assets are defined by the County as assets with an initial, individual cost of more than its capitalization threshold and an estimated useful life in excess of one year. Categories of capital assets and associated capitalization thresholds are as follows: land - \$100,000; buildings and improvements - \$25,000 - \$100,000; infrastructure assets (county roads and bridges) - \$100,000; equipment - \$5,000. Assets are recorded at historical cost or estimated historical cost if historical cost is not available. Donated capital assets are recorded at estimated fair market value at the date of donation.

Cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

The County depreciates assets on a straight line basis using the following estimated useful lives:

<u>Asset</u>	<u>Estimated Useful Life</u>
Equipment, furniture and fixtures	5 to 10 years
Buildings, structures and improvements	30 to 50 years
Improvements other than buildings	30 to 50 years

Compensated Absences: Vested or accumulated vacation/sick leave that is due is reported as an expenditure and a fund liability of the governmental fund that will pay it. Vested or accumulated vacation/sick leave of proprietary funds is recorded as an expense and liability for those funds as the benefits accrue to employees. No liability is recorded for nonvesting, accumulating rights to receive vacation/sick leave benefits; however, a liability is recognized for that portion of accumulating vacation/sick leave benefits that is estimated will be taken as "terminal leave" prior to retirement. County policy states than an employee must use each year's vacation days during the year. Sick and extended illness days may be accumulated to a total of 120 days per employee with no amount payable upon separation from service. Under collective bargaining agreements covering employees in the departments of County Sheriff, Corrections and County Recorder, 50% of accumulated days may be paid or credited for retirement purposes at levels ranging from 50 to 80 days.

Long Term Obligations: In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type financial statements. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt. In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Property Taxes: The County is responsible for the assessment and collection of property taxes for all jurisdictions including the schools and special districts within the County. The County levies property taxes annually on or before the last Tuesday in December based on the assessed valuation determined in April of the same year. Property tax payments are due in two equal installments, usually in June and September, with the first installment being due no earlier than 30 days from date of mailing. Tax bills are generally mailed in May. Distributions to the County and other districts are made shortly thereafter. Property taxes become a lien on the property on January 1. Taxes receivable at November 30 that are intended to finance the subsequent fiscal year are appropriately deferred.

Estimates: The preparation of financial statements in conformity with generally accepted accounting principles requires the County to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 3 - Summary of Significant Accounting Policies (Continued)

Interfund Transactions: During the normal course of operations the County has numerous transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the County are treated similarly when involving other funds of the County.

Activity between funds that is referred to as "due to/from other funds" represents transactions when one fund incurs expenditures/expenses for the benefit of another fund and expects repayment from it. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances".

Note 4 – Deposits and Investments

The County's investment policy conforms to state statutes which authorize the government to make deposits/investments in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services, and the Illinois Funds Money Market Fund.

At year end, the County's investments were comprised of the following:

	<u>% of Portfolio</u>	
Certificates of Deposit	24%	\$2,758,249
Illinois Funds Money Market	76%	\$8,667,111

Credit Risk. The County's cash and investments are subject to credit risk (the risk that an issuer or counterparty to an investment will not fulfill its obligation). State Law limits investments in commercial paper, corporate bonds, and mutual funds to the top two ratings issued by nationally recognized rating organizations (NRSRO's). The County's investment policy conforms to these state statutes and does not further limit its investment choices. As of November 30, 2009, all the County's investments exposed to credit risk were rated AAA by Standard & Poor's.

The Illinois Funds Money Market Fund is an investment pool managed by the State of Illinois, Office of the Treasurer, which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company, but does operate in a manner consistent with Rule 2a7 of the Investment Company Act of 1940. Investments in Illinois Funds are valued at Illinois Funds' share price, which is the price for which the investment could be sold.

Custodial Credit Risk – Deposits. With respect to deposits, custodial credit risk refers to the risk that, in the event of a bank failure, the County's deposits may not be returned to it. The County's investment policy limits the exposure to deposit custodial credit risk by requiring all deposits in excess of FDIC insurable limits to be secured by collateral or additional insurance in the event of default or failure of the financial institution holding the funds. As of November 30, 2009, deposits in the amount of \$474,840 were uninsured and uncollateralized.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 4 – Deposits and Investments (Continued)

Custodial Credit Risk – Investments. With respect to investments, custodial credit risk is the risk that, in the event of the failure of the counterparty, the government will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The County's investment policy limits the exposure to investment custodial credit risk by requiring all investments to be secured by private insurance or collateral.

The County's primary investment, Illinois Funds Money Market Fund, is collateralized 105% over FDIC with U.S. Treasury obligations and marked to market on a daily basis to maintain sufficiency.

As of November 30, 2009, the County had \$429,050 invested in an overnight repurchase agreement. The underlying security is held by the investment's counterparty, not in the name of the County.

Concentration of Credit Risk. The County's investment policy states investments shall be diversified to avoid incurring unreasonable risks regarding specific security types and/or individual financial institutions.

Interest Rate Risk. The County does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates. However, the County's policy states investments shall provide sufficient liquidity to meet all operating requirements that may be reasonably anticipated.

The Kankakee County Public Building Commission held County funds in the amount of \$1,350,910 as of October 31, 2009. All amounts were insured or collateralized.

Under an ordinance governing the borrowing and payment of general obligation bonds, alternate revenue source, certain cash balances in the 911 System Fee Fund, a business-type activity, are restricted for payment of interest and principal.

Note 5 - CDAP Loans Receivable

The CDAP Loan Program is designed to assist Kankakee County in attracting or expanding local industry. The program provides low interest loans to projects that create or retain jobs primarily for low to moderate-income workers.

In accordance with the Illinois Department of Commerce and Economic Opportunity, Community Development Assistance Program, the County has the following Community Development loans outstanding.

	Balances November 30, 2008	Additions	Retirements	Balances November 30, 2009
McIntyre's Meats	\$ 8,331	-	-	\$ 8,331
MTAE, Inc.	341,072	-	-	341,072
Exceptional Health Partners	141,306	-	\$29,422	111,884
Unipar	250,000	\$571,500	-	821,500
Accion	-	50,000	-	50,000
Total	740,709	621,500	29,422	1,332,787
Less allowance for uncollectible amounts:	(349,403)	(821,500)	-	(1,170,903)
CDAP loans, net	\$ 391,306	\$ (200,000)	\$ 29,422	\$ 161,884

The County has security agreements of perfected second position and personal guarantees or assignments of life insurance policies to be used as collateral on all CDAP loans. The allowance for loan losses reflects amounts estimated to be unrecoverable.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 6 – Capital Assets

Capital asset activity for the year ended November 30, 2009 was as follows:

	<u>Balances</u> <u>November 30,</u> <u>2008</u>	<u>Additions</u>	<u>Retirements</u> <u>and</u> <u>Reclassifications</u>	<u>Balances</u> <u>November 30,</u> <u>2009</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 700,607	\$ 146,793	\$ -	\$ 847,400
Construction in progress	414,783	1,115,820	-	1,530,603
Building – idle	<u>1,770,000</u>	<u>-</u>	<u>-</u>	<u>1,770,000</u>
Total	<u>2,885,390</u>	<u>1,262,613</u>	<u>-</u>	<u>4,148,003</u>
Capital assets being depreciated:				
Transportation network	27,763,461	-	-	27,763,461
Buildings and improvements	49,729,330	-	-	49,729,330
Buildings and improvements under capital lease agreements	5,180,000	-	-	5,180,000
Equipment	9,202,089	98,517	5,856	9,294,750
Vehicles	<u>4,712,603</u>	<u>811,104</u>	<u>423,500</u>	<u>5,100,207</u>
Total capital assets being depreciated	<u>96,587,483</u>	<u>909,621</u>	<u>429,356</u>	<u>97,067,748</u>
Less accumulated depreciation for:				
Transportation network	11,413,905	1,224,430	-	12,656,335
Buildings and improvements	7,489,468	1,354,314	-	8,843,782
Buildings and improvements under capital lease agreements	1,486,421	150,208	-	1,636,629
Equipment	5,443,864	733,053	5,856	6,171,061
Vehicles	<u>3,482,544</u>	<u>431,896</u>	<u>403,150</u>	<u>3,511,290</u>
Total accumulated depreciation	<u>29,334,202</u>	<u>3,893,901</u>	<u>409,006</u>	<u>32,819,097</u>
Governmental activity capital assets, net	<u>\$70,138,671</u>	<u>\$ (1,721,667)</u>	<u>\$ 20,350</u>	<u>\$ 68,396,654</u>
Business-type activities:				
Capital assets not being depreciated - Land	\$ 61,013	\$ -	\$ -	\$ 61,013
Capital assets being depreciated:				
Equipment	6,407,062	26,176	713,004	5,720,234
Leasehold improvements	197,277	-	-	197,277
Equipment under capital lease agreements	<u>41,220</u>	<u>-</u>	<u>-</u>	<u>41,220</u>
Total	<u>6,645,559</u>	<u>26,176</u>	<u>713,004</u>	<u>5,958,731</u>
Less: Accumulated depreciation	3,855,615	463,635	712,717	3,606,533
Accumulated amortization, capital leases	<u>31,401</u>	<u>5,893</u>	<u>-</u>	<u>37,294</u>
Total accumulated depreciation	<u>3,887,016</u>	<u>469,528</u>	<u>712,717</u>	<u>3,643,827</u>
Business-type activities capital assets, net	<u>\$ 2,819,556</u>	<u>\$ (443,352)</u>	<u>\$ 287</u>	<u>\$ 2,375,917</u>

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 6 – Capital Assets (Continued)

Depreciation for the year ended November 30, 2009, was charged as follows to the following functions:

Governmental activities:

General governmental	\$ 284,626
Court services	184,337
Public safety	1,854,620
Health and sanitation	66,286
Transportation	1,502,773
Veterans administration	<u>1,259</u>
Total governmental activities	<u>\$3,893,901</u>

Business-type activities:

911 Emergency services	\$ 463,541
Animal control	<u>5,987</u>
Total business-type activities	<u>\$ 469,528</u>

Note 7 – Long-Term Debt

Long-term debt consists of the following:

Governmental Activities

Installment note in the amount of \$175,000 dated October 1, 2009, for the purchase of real estate, providing for four annual interest payments at a rate of 4% and one principal payment on October 1, 2014 \$ 175,000

Debt Certificates, Series 2004 in the original amount of \$6,000,000 payable annually, December 1 in amounts ranging from \$215,000 to \$410,000 and with interest payable semiannually on June 1 and December 1 at rates ranging from 1.75% to 4.6% per annum, with an effective net interest rate of 4.1% 4,655,000

Debt Certificates, Series 2005 A in the original amount of \$8,500,000 payable annually, December 1 in amounts ranging from \$170,000 to \$635,000 and with interest payable semiannually on June 1 and December 1 at rates ranging from 2.75% to 4.6% per annum, with an effective net interest rate of 4.0% 7,285,000
 Less discount (94,216)

Debt Certificates, Series 2005 B in the original amount of \$8,265,000 payable annually, December 1 in amounts ranging from \$135,000 to \$645,000 and with interest payable semiannually on June 1 and December 1 at rates ranging from 2.75% to 5.0% per annum, with an effective net interest rate of 4.57% 7,140,000
 Plus premium 240,547

Taxable General Obligation Bonds (Alternate Revenue Source), Series 2009, (Build America Bonds - Direct Payment) dated September 15, 2009, in the original issue amount of \$3,500,000, provide for serial retirement of principal beginning January 15, 2011 through 2022 with Term Bonds due January 15, 2024, 2026, 2028 and 2030; and interest payable January 15 and July 15 of each year beginning January 15, 2010 at rates of 1.85% to 6.2%, secured by court fee revenues of the Circuit Clerk Automation and Document Storage Funds 3,500,000

Capital lease obligations – See Note 8 4,314,037
 Compensated absences 435,201
 Total governmental activities \$27,650,569

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 7 – Long-Term Debt (Continued)

Business-type Activities

\$3,300,000 general obligation alternate revenue source bonds due in annual installments beginning January 1, 2003 in amounts ranging from \$220,000 to \$235,000 through 2017, plus interest at rates ranging from 3.55% to 5%, secured by surcharges on telecommunications revenues	\$1,855,000
Compensated absences	<u>23,618</u>
Total business-type activities	<u>\$1,878,618</u>

Changes in long-term debt are as follows:

	Balances November 30, 2008	Additions	Adjustments/ Retirements	Balances November 30, 2009
Governmental activities:				
Debt Certificates	\$20,163,129	\$ -	\$ 936,798	\$19,226,331
Bonds – General Obligation	-	3,500,000	-	3,500,000
Loan/lease agreement	187,653	175,000	187,653	175,000
Capital leases	4,443,057	415,929	544,949	4,314,037
Compensated absences	<u>435,201</u>	<u>-</u>	<u>-</u>	<u>435,201</u>
Total	<u>\$25,229,040</u>	<u>\$4,090,929</u>	<u>\$1,669,400</u>	<u>\$27,650,569</u>
Business-type activities:				
Bonds - Alternate Revenue Source	\$ 2,085,000	\$ -	\$ 230,000	\$ 1,855,000
Compensated absences	<u>23,618</u>	<u>-</u>	<u>-</u>	<u>23,618</u>
Total	<u>\$2,108,618</u>	<u>\$ -</u>	<u>\$ 230,000</u>	<u>\$1,878,618</u>

The annual requirements to amortize all long-term debt outstanding at November 30, 2009, exclusive of compensated absences and net of bond premium and discount are as follows:

Year Ending November 30,	Governmental Activities		Business-Type Activities	
	Principal	Interest	Principal	Interest
2010	\$ 1,407,013	\$1,179,048	\$ 230,000	83,080
2011	1,505,474	1,154,779	230,000	72,615
2012	1,530,564	1,096,292	230,000	61,977
2013	1,551,131	1,039,270	230,000	51,225
2014	1,814,698	977,726	230,000	40,300
2015-2019	8,218,516	3,746,641	705,000	52,522
2020-2024	9,387,957	1,811,676	-	-
2025-2029	1,413,684	264,415	-	-
2030	<u>240,000</u>	<u>7,440</u>	<u>-</u>	<u>-</u>
	<u>\$27,069,037</u>	<u>\$11,277,285</u>	<u>\$1,855,000</u>	<u>\$361,719</u>

Bond Series 2009 is a Build America Bond, on which 35% of the interest paid will be refundable to the County. This amounts to \$817,659 over the life of the bonds and will be recorded as revenues at the time of receipt.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 8 – Leases

The County has entered into various leasing arrangements for facilities and equipment that contribute to its ability to provide needed governmental services. Under generally accepted accounting principles, leases that transfer ownership at their conclusion or are otherwise tantamount to a transfer of property rights over the estimated service life of the underlying leasehold are accorded treatment similar to asset purchases. Those that do not are considered operating leases. Following are significant leasing arrangements currently in effect.

Operating Leases

In April 2002, the Kankakee County Emergency Telephone System Board entered into a sublease agreement with the Kankakee County Public Health Department for 5,285 square feet of space which the Health Department leases indirectly from the Kankakee County Public Building Commission. The lease term is for 25 years at an initial annual rent of \$18,762 subject to review every five years with a maximum increase at that time of 15%.

Capital Leases – Juvenile Justice Center Facilities

In October 1996 the County, together with Will County, Illinois, entered into a 30 year noncancelable lease agreement ending October 15, 2026 with the Will County Public Building Commission for a 100 bed county shelter care and detention home for minors. Kankakee County leases 25 beds, and Will County leases 75. This facility is financed by revenue bonds issued by the Will County Public Building Commission.

Annual rental payments for Kankakee County, including operation and maintenance costs, range from \$603,001 in 2009 to \$666,200 in year 2016. For years 2017 through 2026, rental payments will be determined through negotiation. The County is not liable for any lease payments attributable to that portion of the facility leased by Will County.

The lease agreement further provides that upon expiration of the lease term, either Kankakee or Will County may choose not to renew. In that event, the withdrawing party's interest will be purchased based on that party's proportionate share of funds contributed (including lease payments) applied to a value to be determined under provisions in the agreement. If neither party chooses to renew, each county will bear its proportionate share of costs to restore the property through demolition. The County has provided for its lease obligation through a tax levy on all taxable property in the County, and finances, from its General Fund, its share of the program operating expenses of the facility.

Capital Leases - Health Department Facilities

In January 2002, the County entered into a lease agreement with the Kankakee County Public Building Commission and an intergovernmental agreement with the Kankakee County Public Health Department for lease of facilities to be occupied by the Health Department. In January 2007, the lease was amended due to the refunding of the underlying bonds issued by the Kankakee County Public Building Commission. This resulted in a loss on early extinguishment of debt in the amount of \$175,033. The lease is for a period of 20 years beginning November 1, 2007 and provides for annual rents ranging from \$175,335 to \$185,570 with an effective interest rate of 4.426%.

The Health Department's share of the lease payments due the Kankakee County Public Building Commission amounting to 88% of the total requirements of the lease is paid to the County of Kankakee which then remits 100% of the payment required to the Building Commission. The financial statements reflect the lease activity in the Health Fund and General Fund in proportion to their respective obligations for lease payments. The lease is considered a general obligation alternate bond and is secured by various revenues of the County Health Department. Upon payment of all lease rentals, the Public Building Commission shall transfer fee simple title to the Health Department provided that the Health Department is authorized by law to take such title. If transfer is not then permitted, title shall be transferred to Kankakee County.

Subsequent to execution of this lease, the Kankakee County Emergency Telephone System Board was added as a party to the intergovernmental agreement to lease 5,285 square feet of space subject to the aforementioned lease. The intergovernmental agreement provides for, among other things, the Kankakee County Emergency Telephone System Board to pay annual rent in the amount of \$18,762 (see above operating lease information) to the Kankakee County Public Health Department.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 8 - Leases (Continued)

Capital Leases – Equipment

The County leases computer equipment and vehicles under capital lease arrangements with lease terms of periods of five years, generally. The leases are similarly structured and generally provide for lease payments on a quarterly or semi-annual basis.

Future minimum lease payments under these capital leases are as follows:

	Governmental Activities		
	Will County Public Building Commission	Kankakee County Public Building Commission	Other
Year ended November 30,			
2010	\$ 548,613	\$ 183,430	\$ 184,822
2011	568,381	179,380	150,825
2012	577,853	180,330	54,555
2013	611,608	181,815	-
2014	648,778	183,015	-
2015-2019	1,326,196	920,150	-
2020-2024	-	899,990	-
2025-2026	-	355,959	-
Total minimum lease payments	4,281,429	3,084,069	390,202
Less: Amount representing estimated executory costs (maintenance and insurance), included in total minimum lease payments	<u>2,039,095</u>	-	-
Net minimum lease payments	2,242,334	3,084,069	390,202
Less: Amount representing interest	<u>431,054</u>	<u>944,722</u>	<u>26,792</u>
Present value of net minimum lease payments	<u>\$1,811,280</u>	<u>\$2,139,347</u>	<u>\$ 363,410</u>

Note 9 – Restricted Net Assets

The amount of net assets restricted by enabling legislation is \$18,331,899.

Note 10 - Retirement Funds

Plan Description. The County's defined benefit pension plan for Regular and Elected County Official employees provides retirement and disability benefits, post retirement increases and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 10 –Retirement Funds (Continued)

County Regular and Elected County Officials

Funding Policy. As set by statute, Regular and Elected County Official plan members are required to contribute 4.50 and 7.50 percent, respectively, of their annual covered salary. The statute requires the County to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County contribution rate for calendar year 2009 was 8.47 percent and 61.54 percent, respectively, of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$1,749,443 and \$154,549, respectively, for the Regular and Elected County Official plan was equal to the County's required and actual contributions.

Three-Year Trend Information for the County Regular and Elected County Official Plans

<u>Fiscal Year Ending</u>	Regular	Elected Officials		
	<u>Annual Pension Cost (APC)</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$1,749,443	\$154,549	100%	\$-0-
12/31/08	1,695,263	171,353	100%	\$-0-
12/31/07	1,584,951	179,290	100%	-0-

The required contribution for 2009 was determined as part of the December 31, 2007, actuarial valuation using the entry age normal actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10.0% per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increases of 3% annually. The actuarial value of the County Regular and Elected County Official plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period, with a 15% corridor between the actuarial and market value of assets. The County Regular and Elected County Official plans' unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 23 years.

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Regular and Elected Official plans were 75.76 percent and 0.00 percent funded, respectively. The actuarial accrued liability for benefits was \$42,661,292 and \$2,069,683, respectively, and the actuarial value of assets was \$32,318,789 and \$(2,064,209) respectively, resulting in an underfunded actuarial accrued liability (UAAL) of \$10,342,503 and \$4,133,892, respectively. The covered payroll (annual payroll of active employees covered by the plans) was \$20,654,579 and \$251,137, respectively, and the ratio of the UAAL to the covered payroll was 50 percent and 1,646 percent, respectively. In conjunction with the December 2009 actuarial valuation, the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on a open 30 year basis.

The schedule of funding progress, presented as RSI following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 10 –Retirement Funds (Continued)

Sheriff's Law Enforcement Personnel

Plan Description. The County's defined benefit pension plan for Sheriff's Law Enforcement Personnel employees provides retirement and disability benefits, post retirement increases, and death benefits to plan members and beneficiaries. The County plan is affiliated with the Illinois Municipal Retirement Fund (IMRF), an agent multiple-employer plan. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained on-line at www.imrf.org.

Funding Policy. As set by statute, the County Sheriff's Law Enforcement Personnel plan members are required to contribute 7.50 percent of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The employer contribution rate for calendar year 2009 was 18.93 percent of annual covered payroll. The County also contributes for disability benefits, death benefits and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by the IMRF Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Annual Pension Cost. For fiscal year ending December 31, 2009, the County's annual pension cost of \$819,377 for the Sheriff's Law Enforcement Personnel plan was equal to the County's required and actual contributions.

Three-Year Trend Information for the Sheriff's Law Enforcement Personnel Plan

<u>Fiscal Year Ending</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>
12/31/09	\$819,377	100%	\$-0-
12/31/08	848,062	100%	-0-
12/31/07	758,195	100%	-0-

The required contribution for 2009 was determined as part of the December 31, 2007, actuarial valuation using the entry age actuarial cost method. The actuarial assumptions at December 31, 2007, included (a) 7.5 percent investment rate of return (net of administrative and direct investment expenses), (b) projected salary increases of 4.00% a year, attributable to inflation, (c) additional projected salary increases ranging from 0.4% to 10.0% per year depending on age and service, attributable to seniority/merit, and (d) post-retirement benefit increases of 3% annually. The actuarial value of the County Sheriff's Law Enforcement Personnel plan assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period with a 15% corridor between the actuarial and market value of assets. The County Sheriff's Law Enforcement Personnel plan's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on a closed basis. The remaining amortization period at the December 31, 2007, valuation was 23 years.

Funded Status and Funding Progress. As of December 31, 2009, the most recent actuarial valuation date, the Sheriff's Law Enforcement Personnel plan was 45.19 percent funded. The actuarial accrued liability for benefits was \$17,981,048 and the actuarial value of assets was \$8,126,360, resulting in an underfunded actuarial accrued liability (UAAL) of \$9,854,688. The covered payroll (annual payroll of active employees covered by the plan) was \$4,328,457 and the ratio of the UAAL to the covered payroll was 228 percent. In conjunction with the December 2009 actuarial valuation the market value of investments was determined using techniques that spread the effect of short-term volatility in the market value of investments over a five-year period with a 20% corridor between the actuarial and market value of assets. In 2010, the unfunded actuarial accrued liability is being amortized on a level percentage of projected payroll on an open 30 year basis.

The schedule of funding progress, presented as RSI following the notes to financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 11 – Deferred Compensation Plan

The County offers its employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or emergency.

Note 12 – Interfund Accounts and Transfers

Interfund balances are as follows:

	<u>Receivable</u>	<u>Payable</u>
Governmental Funds:		
General Fund	\$ 16,665	\$2,737,799
Tort Fund	400,000	-
Pension Fund	37,799	-
Other Governmental Funds	2,300,006	16,507
Total Governmental Funds	<u>2,754,470</u>	<u>2,754,306</u>
Business-Type Funds: Nonmajor		
Total	<u>2,754,470</u>	<u>164</u>
		<u>\$2,754,470</u>

The General Fund borrowed \$2,700,000 from other funds in the form of interfund loans to cover operating expenses. The remaining balances resulted from normal interfund activity when one fund incurs expenditures/expenses for the benefit of another fund and expects repayment.

Transfers during the year ended November 30, 2009 are summarized as follows:

	<u>In</u>	<u>Out</u>
General Fund	\$31,000	\$ -
Other Nonmajor Funds	- <u>\$31,000</u>	31,000 <u>\$31,000</u>

The Arrestee Medical Fund transferred \$11,000 to the General Fund to offset inmate medical expenses paid out of the General Fund. The Treasurer's Interest Fund transferred accumulated funds in the amount of \$20,000 to the General Fund as allowed under state statute.

Note 13 – Additional Fund Disclosures

The following funds had expenditures in excess of appropriations:

	<u>Actual Amount</u>	<u>Budget Amount</u>	<u>Amount in Excess of Appropriations</u>
General Fund	\$34,564,024	\$34,500,000	\$ 64,024
Major Special Revenue Funds			
Tort	2,427,839	2,316,377	111,462
Pension	4,565,330	4,264,607	300,723
Nonmajor Special Revenue Funds			
Recorder Computer	161,543	135,540	26,003
Treasurer Computer	37,111	33,300	3,811
Court Security	445,814	361,800	84,014
Law Library	72,237	70,900	1,337
Probation Service Fee	196,162	134,000	62,162
Dispute Resolution	5,883	5,100	783
GIS	155,428	154,500	928
CDAP	826,500	4,000	822,500

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 13 – Additional Fund Disclosures (Continued)

Special Assessments - The County acts as collection agent for improvements made to various properties and financed through special assessments against those properties. The balance owed by property owners at November 30 for special assessment debt amounted to \$-0-. The County had no obligation for this debt which is reflected in the agency funds.

Note 14 – Insurance and Related Risks

The County is exposed to various risks in the course of its daily operations. These include liability under workers' compensation laws, employee health insurance and general liability under tort laws. Except for workers' compensation insurance, described in the following paragraph, the County purchases commercial insurance for these risks. There have been no significant reductions in coverage from the prior year and settlements have not exceeded coverage in the past three years.

The County has entered into an agreement with the Illinois Public Risk Fund. The pooling agreement permits public agencies within the meaning of the Intergovernmental Cooperation Act of the State of Illinois to provide a means whereby members of the Fund could contract with each other to protect against liability or loss under the Workers' Compensation and Occupational Diseases Laws of the State of Illinois.

The County's cost is based on rates determined by the Trustees of the Fund, applied to its payroll costs and adjusted for its loss experience. Members of the Fund may also be subject to additional contributions not to exceed 10 percent of such member's contribution for the most recent fiscal year of the Fund if additional reserves are deemed necessary by the Fund's trustees. No additional assessments have been made as of the current year-end.

Note 15 – Contingencies and Commitments

Grant Contingency

Under terms of federal and state grants, periodic audits are required and certain costs may be questioned leading to possible reimbursement claims by grantor agencies.

Litigation

The County is involved in several lawsuits arising in the normal course of business, including claims for property damage and personal injury. The County carries insurance for these claims and has historically been able to settle such claims within the limits of its coverage. The likelihood of any loss in excess of these limits is not presently determinable.

Highway Construction

The County has entered into an agreement with the State of Illinois for a road and bridge improvement project to be administered by the Illinois Department of Transportation with an estimated cost, excluding engineering, of approximately \$4,733,653. The project, which was substantially completed at November 30, 2008, includes cost participation at the federal and state level, as well as cost sharing by the Village of Aroma Park in the amount of \$341,806 payable to the County in ten annual installments beginning in 2007; the balance at November 30, 2009 on this obligation was \$273,445. The County has accrued \$2,023,967 as a liability to the State of Illinois at November 30, 2009.

Union Contracts

The Kankakee County Emergency Telephone System Board is a party to a labor agreement with the Illinois Fraternal Order of Police Labor of Council covering telecommunicator employees. The agreement expired on November 30, 2008, and no new agreement has been reached as of the date of these financial statements. Adjustments, if any, to the financial statements for the year ended November 30, 2009 are not presently determinable.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 15 – Contingencies and Commitments (Continued)

Kankakee County is a party to a labor agreement with the Teamsters Local 705 AFL-CIO covering the maintenance employees. The agreement expired on November 30, 2008, and no new agreement has been reached as of the date of these financial statements. Adjustments, if any, to the financial statements for the year ended November 30, 2009 are not presently determinable.

Note 16 – Other Postemployment Benefit (OPEB) Plans

Plan Description

The County provides fixed payments to certain of its employees under a defined benefit healthcare plan which is administered by the County. These payments amount to \$12.50 per month for each year of service upon attainment of various specified retirement ages and number of years of service; payments cease upon the retiree attaining Medicare eligibility status. Employees are also eligible, upon retirement, to participate in the County health insurance plan at their own cost until attainment of Medicare eligibility. Approved compensation policies and agreements with collective bargaining units form the basis of the benefit structure.

Funding Policy

The County's contributions, which are limited to the monthly stipends as described above, are financed on a pay-as-you-go basis; this policy is reviewed annually by the governing board.

Annual OPEB Cost and Net OPEB Obligation

The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45 which has been implemented on a prospective basis as of November 30, 2009. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and to amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years. The County's annual OPEB cost for the current year and related information is as follows:

Annual required contribution	\$104,414
Interest on net OPEB obligation	0
Adjustment to annual required contribution	<u>0</u>
Annual OPEB cost	104,414
Contributions made	<u>115,273</u>
Net OPEB obligation (prepayment)	<u>\$ (10,859)</u>

Funded Status

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)
11/30/09	\$-0-	\$1,527,209	\$1,527,209	0.0%

Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan as understood by the employer and plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term prospective of the calculations.

Kankakee County, Illinois
Notes to Basic Financial Statements

Note 16 – Other Postemployment Benefit (OPEB) Plans (Continued)

In the November 30, 2009 actuarial valuation, the entry age actuarial cost method was used. The actuarial assumptions included a 5.0 percent investment rate of return (net of administrative expense) and including an inflation rate of 3.0%, and a healthcare cost trend rate of 8.0 percent, initial, and 6.0% ultimate. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at November 30, 2009 was 30 years.

Note 17 – Related Party Transactions

Upon the establishment of a County-wide coordinated public safety communication system, the County of Kankakee committed to an annual dispatch fee of \$538,386 with annual increases not to exceed 4%. Fees included in 911 emergency services on the entity-wide statements and in the operating revenues of the 911 System Fee Fund were \$681,204 and include outstanding receivables from the County in the amount of \$227,077 at November 30, 2009.

Note 18 – Restatement

Net assets of the government wide statement of net assets and fund balance in the County Highway Fund have been increased by \$124,780 as of November 30, 2008 to account for supply inventories previously accounted for under the purchase method whereby supply items were charged to expense in the period of purchase.

Note 19 - Other Disclosures

The County has agreements with the United States Marshals Service and Cook County, Illinois to house prisoners in local facilities. The agreement with the United States Marshals Service is in effect indefinitely until terminated in writing by either party. The agreement with Cook County will renew annually, if funded. The County is reimbursed at a rate of \$60 per prisoner, per day, under the Cook County agreement. The reimbursement rate for the United States Marshals Service increased from \$60 to \$72 per prisoner, per day, in June 2009. For the year ended November 30, 2009, revenues of approximately \$8.37 million resulting from these agreements were recognized in the General Fund.

Note 20 – Recognition of Certain Revenues from the State of Illinois

Generally accepted accounting principles expressly recognize the need for judgment and consistency in applying the modified accrual basis of accounting to revenue recognition. Generally, revenues otherwise not recorded until received should be accrued if the date of the actual receipt is delayed beyond the normal time of receipt. Due to the State of Illinois' fiscal crisis, certain tax revenues and grants in aid in the amount of \$650,455 were received after the close of the regular availability period and delayed beyond the normal time of receipt. These revenues were recognized in the General Fund as of November 30, 2009.

Required Supplementary Information

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Revenues and Other Financing Sources (Uses)
For the Year Ended November 30, 2009

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
Taxes:				
Property taxes	\$ 4,078,723	\$ 4,078,723	\$ 4,212,013	\$ 133,290
Sales tax	9,050,612	9,050,612	7,449,926	(1,600,686)
Total taxes	<u>13,129,335</u>	<u>13,129,335</u>	<u>11,661,939</u>	<u>(1,467,396)</u>
Intergovernmental:				
State income tax	2,850,000	2,850,000	2,297,742	(552,258)
Replacement taxes	1,230,498	1,230,498	907,866	(322,632)
Inheritance tax	50,000	50,000	26,137	(23,863)
Inmate housing	7,800,000	7,800,000	8,367,643	567,643
Grants and other reimbursements	1,902,482	1,902,482	1,811,863	(90,619)
Total intergovernmental	<u>13,832,980</u>	<u>13,832,980</u>	<u>13,411,251</u>	<u>(421,729)</u>
Charges for Services:				
County Recorder fees	554,000	554,000	456,988	(97,012)
Circuit Clerk fees	2,294,900	2,294,900	2,055,623	(239,277)
Building and Zoning fees	292,701	292,701	333,710	41,009
Sheriff fees	304,600	304,600	290,265	(14,335)
County Clerk fees	144,900	144,900	138,269	(6,631)
Other fees and reimbursements	87,600	87,600	92,181	4,581
Total charges for services	<u>3,678,701</u>	<u>3,678,701</u>	<u>3,367,036</u>	<u>(311,665)</u>
License and Permits:				
Liquor licenses	25,000	25,000	21,638	(3,362)
Cable TV franchise fees	150,000	150,000	141,906	(8,094)
Contractor licenses	90,000	90,000	84,425	(5,575)
Gambling machine licenses	9,000	9,000	5,290	(3,710)
Total licenses and permits	<u>274,000</u>	<u>274,000</u>	<u>253,259</u>	<u>(20,741)</u>
Fines and Forfeits:				
County fines and forfeitures	437,100	437,100	308,044	(129,056)
Real estate tax penalties	500,000	500,000	513,069	13,069
Total fines and forfeitures	<u>937,100</u>	<u>937,100</u>	<u>821,113</u>	<u>(119,697)</u>
Interest	<u>125,100</u>	<u>125,100</u>	<u>19,043</u>	<u>(106,057)</u>
Miscellaneous	<u>292,400</u>	<u>292,400</u>	<u>204,221</u>	<u>(88,179)</u>
Total revenues	<u>32,269,616</u>	<u>32,269,616</u>	<u>29,737,862</u>	<u>(2,531,754)</u>
Other financing sources:				
Transfers in	12,000	12,000	31,000	19,000
Proceeds from long-term debt	-	-	590,929	590,929
Total other financing sources	<u>12,000</u>	<u>12,000</u>	<u>621,929</u>	<u>609,929</u>
Total revenues and other financing sources	<u>\$ 32,281,616</u>	<u>\$ 32,281,616</u>	<u>\$ 30,359,791</u>	<u>\$ (1,921,825)</u>

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Final Budget</u>
General Government				
Management Information Systems (MIS)				
Personal services	\$ 186,479	\$ 186,479	\$ 191,007	\$ 4,528
Supplies	450	450	-	(450)
Capital outlay	150,071	105,071	100,500	(4,571)
Other services and charges	6,000	6,000	2,971	(3,029)
Total MIS	<u>343,000</u>	<u>298,000</u>	<u>294,478</u>	<u>(3,522)</u>
Board of Review				
Personal services	23,040	23,040	23,040	-
Contractual services	100	100	-	(100)
Supplies	600	600	1,561	961
Other services and charges	4,260	4,260	2,531	(1,729)
Total Board of Review	<u>28,000</u>	<u>28,000</u>	<u>27,132</u>	<u>(868)</u>
County Administration				
Personal services	293,350	293,350	295,844	2,494
Contractual services	51,650	51,650	50,446	(1,204)
Supplies	3,900	3,900	6,445	2,545
Capital outlay	6,500	6,500	898	(5,602)
Other services and charges	38,100	45,200	47,140	1,940
Total County Administration	<u>393,500</u>	<u>400,600</u>	<u>400,773</u>	<u>173</u>
County Auditor				
Personal services	140,760	140,760	141,844	1,084
Contractual services	-	-	65	65
Supplies	1,625	1,625	2,275	650
Other services and charges	3,940	4,340	2,450	(1,890)
Total County Auditor	<u>146,325</u>	<u>146,725</u>	<u>146,634</u>	<u>(91)</u>

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
General Government (continued)				
County Recorder				
Personal services	175,180	175,180	162,420	(12,760)
Supplies	4,031	4,031	4,666	635
Other services and charges	900	900	565	(335)
Total County Recorder	<u>180,111</u>	<u>180,111</u>	<u>167,651</u>	<u>(12,460)</u>
Election Commission				
Personal services	276,404	261,404	258,699	(2,705)
Contractual services	39,400	39,400	19,849	(19,551)
Supplies	67,760	67,760	81,042	13,282
Capital outlay	15,701	-	-	-
Other services and charges	24,251	24,251	23,822	(429)
Total Election Commission	<u>423,516</u>	<u>392,815</u>	<u>383,412</u>	<u>(9,403)</u>
Regional Superintendent of Schools				
Contractual services	352,084	352,084	347,585	(4,499)
Total Regional Superintendent of Schools	<u>352,084</u>	<u>352,084</u>	<u>347,585</u>	<u>(4,499)</u>
County Clerk				
Personal services	204,493	204,493	202,389	(2,104)
Supplies	20,945	20,945	26,173	5,228
Capital outlay	7,842	7,842	-	(7,842)
Other services and charges	3,720	3,720	2,315	(1,405)
Total County Clerk	<u>237,000</u>	<u>237,000</u>	<u>230,877</u>	<u>(6,123)</u>
Buildings and Grounds				
Personal services	649,589	649,589	596,874	(52,715)
Contractual services	105,250	105,250	121,385	16,135
Supplies	109,950	228,450	231,229	2,779
Capital outlay	27,611	27,611	66,140	38,529
Other services and charges	12,100	12,100	18,055	5,955
Debt service principal	11,000	11,000	-	(11,000)
Total Buildings and Grounds	<u>915,500</u>	<u>1,034,000</u>	<u>1,033,683</u>	<u>(317)</u>

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
General Government (continued)				
Capital Development				
Contractual services	75,000	75,000	157,708	82,708
Capital outlay	-	346,945	636,833	289,888
Other services and charges	395,001	395,001	16,840	(378,161)
Debt service principal	1,379,637	1,379,637	1,412,752	33,115
Debt service interest	833,975	833,975	876,445	42,470
Total Capital Development	<u>2,683,613</u>	<u>3,030,558</u>	<u>3,100,578</u>	<u>70,020</u>
Health Insurance and Utilities				
Supplies	38,000	38,000	38,611	611
Other services and charges	1,025,000	1,025,000	1,009,527	(15,473)
Insurances	3,823,332	3,823,332	3,830,378	7,046
Total Health Insurance and Utilities	<u>4,886,332</u>	<u>4,886,332</u>	<u>4,878,516</u>	<u>(7,816)</u>
Planning Department				
Personal services	631,814	613,814	600,973	(12,841)
Contractual services	26,400	26,400	59,798	33,398
Supplies	20,800	20,800	17,723	(3,077)
Capital outlay	5,032	5,032	5,124	92
Other services and charges	137,400	137,400	117,353	(20,047)
Total Planning Department	<u>821,446</u>	<u>803,446</u>	<u>800,971</u>	<u>(2,475)</u>
County Treasurer				
Personal services	207,200	207,200	202,859	(4,341)
Contractual services	4,000	4,000	4,165	165
Supplies	38,300	38,300	41,714	3,414
Other services and charges	6,500	6,500	6,333	(167)
Total County Treasurer	<u>256,000</u>	<u>256,000</u>	<u>255,071</u>	<u>(929)</u>

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
General Government (continued)				
Finance Department				
Personal services	211,667	197,667	195,894	(1,773)
Contractual services	52,335	37,335	36,740	(595)
Supplies	2,300	2,300	2,284	(16)
Other services and charges	7,800	5,300	2,662	(2,638)
Total Finance Department	274,102	242,602	237,580	(5,022)
Contingency				
Other services and charges	400,000	-	-	-
Total Contingency	400,000	-	-	-
Supervisor of Assessments				
Personal services	326,800	326,800	329,947	3,147
Contractual services	73,000	73,000	63,801	(9,199)
Supplies	20,900	20,900	21,525	625
Capital outlay	1,200	1,200	645	(555)
Other services and charges	3,600	3,600	2,463	(1,137)
Total Supervisor of Assessments	425,500	425,500	418,381	(7,119)
Economic Development				
Personal services	127,500	105,500	86,497	(19,003)
Contractual services	21,254	21,254	27,085	5,831
Supplies	8,500	27,912	22,785	(5,127)
Capital outlay	4,000	18,902	26,712	7,810
Other services and charges	27,300	27,300	36,371	9,071
Total Economic Development	188,554	200,868	199,450	(1,418)
ZBA - BOE Planning				
Personal services	6,500	6,500	4,499	(2,001)
Contractual services	6,500	4,500	4,450	(50)
Total ZBA - BOE Planning	13,000	11,000	8,949	(2,051)
Total General Government	\$ 12,967,583	\$ 12,925,641	\$ 12,931,721	\$ 6,080

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
Judiciary and Court Related				
Circuit Court				
Personal services	\$ 146,526	\$ 146,526	\$ 142,431	\$ (4,095)
Contractual services	175,375	164,375	170,683	6,308
Supplies	10,300	10,300	7,888	(2,412)
Capital outlay	6,500	6,500	2,768	(3,732)
Other services and charges	49,178	49,178	43,794	(5,384)
Total Circuit Court	<u>387,879</u>	<u>376,879</u>	<u>367,564</u>	<u>(9,315)</u>
Circuit Clerk				
Personal services	1,082,050	1,082,050	1,082,440	390
Supplies	49,000	41,500	31,777	(9,723)
Capital outlay	1,500	1,500	488	(1,012)
Other services and charges	2,750	2,750	2,431	(319)
Total Circuit Clerk	<u>1,135,300</u>	<u>1,127,800</u>	<u>1,117,136</u>	<u>(10,664)</u>
Child Support and Maintenance				
Personal services	51,356	58,856	59,681	825
Supplies	6,500	6,500	5,327	(1,173)
Total Child Support and Maintenance	<u>57,856</u>	<u>65,356</u>	<u>65,008</u>	<u>(348)</u>
Jury Commission				
Personal services	38,611	38,611	38,601	(10)
Contractual services	7,000	4,500	2,909	(1,591)
Supplies	20,800	20,800	23,991	3,191
Capital outlay	12,500	8,000	5,026	(2,974)
Other services and charges	156,420	156,420	154,252	(2,168)
Total Jury Commission	<u>235,331</u>	<u>228,331</u>	<u>224,779</u>	<u>(3,552)</u>

**Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009**

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
Judiciary and Court Related (continued)				
States Attorney				
Personal services	1,670,569	1,670,569	1,677,160	6,591
Contractual services	78,320	78,320	56,724	(21,596)
Supplies	41,264	41,264	38,491	(2,773)
Capital outlay	11,500	11,500	1,767	(9,733)
Other services and charges	98,566	98,566	70,262	(28,304)
Total States Attorney	<u>1,900,219</u>	<u>1,900,219</u>	<u>1,844,404</u>	<u>(55,815)</u>
Public Defender				
Personal services	805,973	781,973	769,794	(12,179)
Contractual Services	5,000	5,000	5,370	370
Supplies	6,450	6,450	8,468	2,018
Capital outlay	-	-	4,230	4,230
Other services and charges	2,830	2,830	5,764	2,934
Total Public Defender	<u>820,253</u>	<u>796,253</u>	<u>793,626</u>	<u>(2,627)</u>
Probation				
Personal services	1,409,000	1,431,137	1,427,647	(3,490)
Contractual services	2,200	2,200	180	(2,020)
Supplies	7,500	7,500	9,143	1,643
Capital outlay	100	100	-	(100)
Other services and charges	22,675	35,675	39,052	3,377
Total Probation	<u>1,441,475</u>	<u>1,476,612</u>	<u>1,476,022</u>	<u>(590)</u>
DNDC				
Contractual Services	30,000	30,000	38,562	8,562
Other services and charges	204,440	204,440	223,867	19,427
Total DNDC	<u>234,440</u>	<u>234,440</u>	<u>262,429</u>	<u>27,989</u>
Juvenile Detention Center				
Contractual services	650,000	650,000	789,038	139,038
Total Juvenile Detention Center	<u>650,000</u>	<u>650,000</u>	<u>789,038</u>	<u>139,038</u>
Total Judiciary and Court Related	\$ 6,862,753	\$ 6,855,890	\$ 6,940,006	\$ 84,116

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Final Budget</u>
Public Safety				
Sheriff's Office				
Personal services	\$ 3,720,883	\$ 4,030,883	\$ 4,086,513	\$ 55,630
Contractual services	150,000	150,000	169,651	19,651
Supplies	81,900	81,900	51,803	(30,097)
Capital outlay	22,000	51,164	26,634	(24,530)
Other services and charges	439,440	444,440	417,479	(26,961)
Debt service principal	4,000	-	-	-
Debt service interest	500	500	-	(500)
Total Sheriff's Office	<u>4,418,723</u>	<u>4,758,887</u>	<u>4,752,080</u>	<u>(6,807)</u>
Corrections				
Personal services	5,033,650	6,908,650	7,123,949	215,299
Contractual services	41,000	41,000	26,621	(14,379)
Supplies	160,050	160,050	132,805	(27,245)
Capital outlay	26,000	26,000	4,853	(21,147)
Other services and charges	1,689,300	1,689,300	1,526,297	(163,003)
Total Corrections	<u>6,950,000</u>	<u>8,825,000</u>	<u>8,814,525</u>	<u>(10,475)</u>
Auxiliary Police				
Supplies	4,200	4,200	2,360	(1,840)
Other services and charges	300	300	370	70
Total Auxiliary Police	<u>4,500</u>	<u>4,500</u>	<u>2,730</u>	<u>(1,770)</u>
Coroner				
Personal services	228,100	228,100	229,641	1,541
Contractual services	100,000	123,000	124,920	1,920
Supplies	4,600	4,600	3,848	(752)
Capital outlay	1,000	1,000	1,415	415
Other services and charges	25,300	30,025	26,534	(3,491)
Total Coroner	<u>359,000</u>	<u>386,725</u>	<u>386,358</u>	<u>(367)</u>

Kankakee County, Illinois
Budgetary Comparison Schedule
General Fund - Expenditures
For the Year Ended November 30, 2009

	Original Budget	Final Budget	Actual	Over (Under) Final Budget
Public Safety (continued)				
Dispatch Services				
Contractual services	535,600	535,600	547,066	11,466
Total Dispatch Services	535,600	535,600	547,066	11,466
Merit Commission				
Personal services	2,000	2,000	1,125	(875)
Contractual services	-	-	370	370
Supplies	525	525	175	(350)
Other services and charges	7,475	7,475	5,921	(1,554)
Total Merit Commission	10,000	10,000	7,591	(2,409)
ESDA				
Personal services	116,976	121,376	120,342	(1,034)
Contractual services	3,595	3,595	3,348	(247)
Supplies	5,154	3,954	8,651	4,697
Capital outlay	26,355	5,805	9,017	3,212
Other services and charges	21,377	63,027	40,589	(22,438)
Total ESDA	173,457	197,757	181,947	(15,810)
Total Public Safety	\$ 12,451,280	\$ 14,718,469	\$ 14,692,297	\$ (26,172)
Transfers out	\$ -	\$ -	\$ -	\$ -
Total Fund Expenditures	\$ 32,281,616	\$ 34,500,000	\$ 34,564,024	\$ 64,024

**Kankakee County, Illinois
Budgetary Comparison Schedule
Tort Liability Fund
For the Year Ended November 30, 2009**

	Original Budget	Final Budget	Actual	Over (Under) Budget
Revenues:				
Property taxes	\$ 2,377,000	\$ 2,377,000	\$ 2,220,131	\$ (156,869)
Intergovernmental	5,000	5,000	1,520	(3,480)
Interest on investments	<u>59,000</u>	<u>59,000</u>	<u>2,823</u>	<u>(56,177)</u>
Total revenue	<u>2,441,000</u>	<u>2,441,000</u>	<u>2,271,874</u>	<u>(169,126)</u>
Expenditures:				
Personal services	422,377	422,377	394,517	(27,860)
Contractual services	1,844,000	1,844,000	1,897,851	53,851
Supplies and materials	3,000	3,000	1,686	(1,314)
Capital outlay	1,000	1,000	-	(1,000)
Other services and charges	<u>46,000</u>	<u>46,000</u>	<u>133,785</u>	<u>87,785</u>
Total expenditures	<u>2,316,377</u>	<u>2,316,377</u>	<u>2,427,839</u>	<u>111,462</u>
Excess (deficiency) of revenues over expenditures	<u>\$ 124,623</u>	<u>\$ 124,623</u>	<u>\$ (155,965)</u>	<u>\$ (280,588)</u>

**Kankakee County, Illinois
Budgetary Comparison Schedule
Pension Fund
For the Year Ended November 30, 2009**

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues:				
Property taxes	\$ 3,876,607	\$ 3,876,607	\$ 3,965,324	\$ 88,717
Intergovernmental	300,000	300,000	37,798	(262,202)
Interest on investments	<u>88,000</u>	<u>88,000</u>	<u>7,460</u>	<u>(80,540)</u>
Total revenues	<u>4,264,607</u>	<u>4,264,607</u>	<u>4,010,582</u>	<u>(254,025)</u>
Expenditures:				
Personal services	<u>4,264,607</u>	<u>4,264,607</u>	<u>4,565,330</u>	<u>300,723</u>
Total expenditures	<u>4,264,607</u>	<u>4,264,607</u>	<u>4,565,330</u>	<u>300,723</u>
Excess (deficiency) of revenues over expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ (554,748)</u>	<u>\$ (554,748)</u>

Kankakee County, Illinois
Budgetary Comparison Schedule
County Highway Fund
For the Year Ended November 30, 2009

	<u>Original Budget</u>	<u>Final Budget</u>	<u>Actual</u>	<u>Over (Under) Budget</u>
Revenues:				
Property taxes	\$ 1,742,560	\$ 1,742,560	\$ 1,764,516	\$ 21,956
Fines and fees	906,897	906,897	649,133	(257,764)
Interest on investments	43,500	43,500	5,325	(38,175)
Miscellaneous	35,050	35,050	100,339	65,289
Total revenues	2,728,007	2,728,007	2,519,313	(208,694)
Expenditures:				
Personal services	1,477,163	1,477,163	1,140,878	(336,285)
Contractual services	453,600	453,600	87,472	(366,128)
Capital outlay	1,610,000	1,610,000	407,273	(1,202,727)
Other services and charges	1,421,166	1,421,166	684,981	(736,185)
Total expenditures	4,961,929	4,961,929	2,302,604	(2,659,325)
Excess (deficiency) of revenues over expenditures	\$ (2,233,922)	\$ (2,233,922)	\$ 216,709	\$ 2,450,631

Kankakee County, Illinois
Illinois Municipal Retirement Fund
Required Supplementary Information - Schedule of Funding Progress
November 30, 2009

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
Regular County Employees						
12/31/09	\$32,318,789	\$42,661,292	\$10,342,503	75.76%	\$20,654,579	50.07%
12/31/08	30,402,874	37,952,078	7,549,204	80.11%	17,491,852	43.16%
12/31/07	33,545,043	36,139,498	2,594,455	92.82%	16,701,277	15.53%
Elected Officials						
12/31/09	\$(2,064,209)	\$2,069,683	\$4,133,892	0.00%	\$251,137	1646.07%
12/31/08	(2,012,826)	1,885,888	3,898,714	0.00%	291,566	1337.16%
12/31/07	401,554	2,485,226	2,083,672	16.16%	284,272	732.99%
Sheriff's Law Enforcement Personnel (SLEP)						
12/31/09	\$ 8,126,360	\$17,981,048	\$9,854,688	45.19%	\$4,328,457	227.67%
12/31/08	10,720,499	18,267,640	7,547,141	58.69%	4,005,340	188.43%
12/31/07	13,683,582	18,241,674	4,558,092	75.01%	3,874,273	117.65%

On a market value basis, the actuarial value of assets as of December 31, 2009, is \$31,450,625 and \$(2,108,125), for County Regular and Elected County Official members, respectively. On a market basis, the funded ratio would be 73.72% and 0.00%, respectively.

On a market value basis, the actuarial value of assets as of December 31, 2009 is \$7,706,964 for the Sheriff's Law Enforcement Personnel. On a market basis, the funded ratio would be 42.86%.

Kankakee County, Illinois

Notes to Required Supplementary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for the General and Special Revenue Funds. All annual appropriations lapse at fiscal year end.

The County follows these procedures in establishing the budgetary data reflected in the financial statements:

The County receives a proposed budget for the fiscal year commencing December 1. The operating budget includes proposed expenditures and the means of financing them. A public hearing is conducted to obtain taxpayer comments. Prior to December 1, the budget is legally enacted by the County Board. Responsibility for control of and amendments to the budget rests with the County. No supplemental appropriations for the County Budget were necessary during the year.

The following funds had expenditures in excess of appropriations for the year ending November 30, 2009:

	<u>Actual Amount</u>	<u>Budget Amount</u>	<u>Amount in Excess of Appropriations</u>
General Fund	\$34,564,024	\$34,500,000	\$ 64,024
Major Special Revenue Funds			
Tort	2,427,839	2,316,377	111,462
Pension	4,565,330	4,264,607	300,723
Nonmajor Special Revenue Funds			
Recorded Computer	161,543	135,540	26,003
Treasurer Computer	37,111	33,300	3,811
Court Security	445,814	361,800	84,014
Law Library	72,237	70,900	1,337
Probation Service Fee	196,162	134,000	62,162
Dispute Resolution	5,883	5,100	783
GIS	155,428	154,500	928
CDAP	826,500	4,000	822,500

Other Supplementary Information

**Kankakee County, Illinois
Tort Liability Insurance Fund**

**Other Supplementary Information - Disclosure of Tort Expenditures under PA 91-0628
November 30, 2009**

Property and liability insurance	\$1,092,993
Illinois Public Risk Fund, workmen's compensation insurance	735,055
Salaries (States Attorney, Civil Division and administrative) and related benefits	374,793
Illinois Department of Employment Security, unemployment insurance	54,341
River Valley Detention Center insurance	31,716
Miscellaneous claims, net of insurance reimbursements	105,950
Other	<u>32,991</u>
	<u>\$2,427,839</u>

Kankakee County, Illinois
Combining Balance Sheet - Nonmajor Governmental Funds
November 30, 2009

	Special Revenue	Debt Service	Capital Projects	Total Nonmajor Governmental Funds
Assets				
Cash	\$ 4,547,046	\$ 16,187	\$ 2,986,202	\$ 7,549,435
Investments, at cost	5,846,065	-	-	5,846,065
Receivables, (net, where applicable of allowance for uncollectibles):				
Taxes, including interest, penalties and liens	2,384,755	557,724	-	2,942,479
Accounts	936,841	-	-	936,841
Loans	161,884	-	-	161,884
Prepaid expenses	166,115	-	-	166,115
Due from other governments	523,603	-	-	523,603
Inventory, at cost	46,394	-	-	46,394
Total assets	\$ 16,912,709	\$ 573,911	\$ 2,986,202	\$ 20,472,822
Liabilities and Fund Balances:				
Liabilities				
Vouchers and accounts payable	\$ 1,565,775	\$ -	\$ 86,201	\$ 1,651,976
Due to other funds	16,507	-	-	16,507
Deferred revenue	2,452,068	557,724	-	3,009,792
Total liabilities	4,034,350	557,724	86,201	4,678,275
Fund balances				
Reserved - debt service	-	16,187	-	16,187
Reserved - capital projects	-	-	2,900,001	2,900,001
Reserved - other	175,328	-	-	175,328
Unreserved	12,703,031	-	-	12,703,031
Total fund balances	12,878,359	16,187	2,900,001	15,794,547
Total liabilities and fund balances	\$ 16,912,709	\$ 573,911	\$ 2,986,202	\$ 20,472,822

Kankakee County, Illinois
Combining Statement of Revenues, Expenditures,
and Changes in Fund Balance - Nonmajor Governmental Funds
For the Year Ended November 30, 2009

	Nonmajor Special Revenue	Debt Service	Capital Projects	Total Nonmajor Governmental Funds
Revenues:				
Taxes	\$ 2,371,784	\$ 607,160	\$ -	\$ 2,978,944
Intergovernmental	8,428,986	-	-	8,428,986
Licenses and permits	190,127	-	-	190,127
Fines and fees	1,385,267	-	-	1,385,267
Interest on investments	53,849	657	-	54,506
Miscellaneous	118,603	-	-	118,603
Total revenues	12,548,616	607,817	-	13,156,433
Expenditures:				
General government	275,874	-	-	275,874
Judiciary and court related	501,347	318,067	140,582	959,996
Public safety	549,687	-	-	549,687
Public health and welfare	3,139,100	-	-	3,139,100
Transportation	2,576,256	-	-	2,576,256
Economic development	4,461,902	-	-	4,461,902
Capital outlay	923,486	-	459,417	1,382,903
Debt service principal	73,785	176,065	-	249,850
Debt service interest	86,491	108,870	-	195,361
Total expenditures	12,587,928	603,002	599,999	13,790,929
Excess (deficiency) of revenues over expenditures	(39,312)	4,815	(599,999)	(634,496)
Other financing sources (uses):				
Operating transfers in	-	-	-	-
Operating transfers out	(31,000)	-	-	(31,000)
Proceeds from long-term debt	-	-	3,500,000	3,500,000
Total other financing sources (uses)	(31,000)	-	3,500,000	3,469,000
Excess (deficiency) of revenues over expenditures and other sources (uses)	(70,312)	4,815	2,900,001	2,834,504
Fund balance, beginning of year	12,948,671	11,372	-	12,960,043
Fund balance, end of year	\$ 12,878,359	\$ 16,187	\$ 2,900,001	\$ 15,794,547

Kankakee County, Illinois
Major and Nonmajor Special Revenue Funds
Balance Sheets
November 30, 2009

	Major Funds					Nonmajor Funds					Court Security Fee
	Tort Liability	Pension	County Highway	Recorder Computer	County Clerk Computer	County Treasurer Computer	Treasurer's Interest	Subrecipient Grants			
Assets											
Cash	\$ 1,316,228	\$ 2,022,250	\$ 1,744,107	\$ 75,438	\$ 38,202	\$ 9,261	\$ 373	\$ -	\$ -	\$ 159,032	
Investments, at cost	6,688	3,597	960,874	1,284	41,808	83,663	100,179	\$ -	\$ -	21,330	
Receivables:											
Taxes (net of allowance for estimated uncollectibles)	2,057,812	4,231,015	1,769,333	-	-	-	-	-	-	-	
Accounts	3,632	28,606	190,091	1,739	1,192	19,130	19,130	51,315	18,861		
Loans	-	-	-	-	-	-	-	-	-	-	
Prepaid expenses	487,178	-	-	8,978	-	982	-	-	-	2,899	
Due from other funds	400,000	37,799	-	100,000	-	-	-	-	-	300,000	
Due from other governments	-	-	-	-	-	-	-	-	-	-	
Inventory, at cost	-	-	159,204	-	-	-	-	-	-	-	
Total assets	\$ 4,271,538	\$ 6,323,267	\$ 4,823,609	\$ 187,439	\$ 81,202	\$ 113,036	\$ 119,682	\$ 51,315	\$ 502,122		
Liabilities and Fund Balance											
Liabilities											
Vouchers payable	\$ 83,895	\$ 419,945	\$ 150,310	\$ 45,518	\$ -	\$ 5,976	\$ 106	\$ 51,315	\$ 13,459		
Due to other funds	-	-	-	-	-	-	-	-	-	-	
Deferred revenue	2,057,812	4,231,015	1,769,333	-	-	-	-	-	-	-	
Total liabilities	2,141,707	4,650,960	1,919,643	45,518	-	5,976	106	51,315	13,459		
Fund balance - reserved	487,178	-	159,204	8,978	-	982	-	-	-	2,899	
Fund balance - unreserved	1,642,653	1,672,307	2,744,762	132,943	81,202	106,078	119,576	-	-	485,764	
Total fund balance (deficit)	2,129,831	1,672,307	2,903,966	141,921	81,202	107,060	119,576	-	-	488,663	
Total liabilities and fund balance	\$ 4,271,538	\$ 6,323,267	\$ 4,823,609	\$ 187,439	\$ 81,202	\$ 113,036	\$ 119,682	\$ 51,315	\$ 502,122		

Kankakee County, Illinois
Major and Nonmajor Special Revenue Funds
Balance Sheets
November 30, 2009

	Nonmajor Funds									
	Court Document Storage	Law Library	Probation Service Fee	Forfeited Funds -State's Attorney	Gang Violence Victims and Witness	Dispute Resolution	Circuit Clerk Administration/ Operations	Court Automation		
Assets										
Cash	\$ 289,652	\$ 439	\$ 183,810	\$ 8,144	\$ 61,275	\$ 9,974	\$ 53,336	\$ 491,459		
Investments, at cost	190	7,144	1,263	21,542	68,466	-	-	-	9,271	
Receivables:										
Taxes (net of allowance for estimated uncollectibles)	-	-	-	-	-	-	-	-	-	
Accounts	15,385	4,895	7,735	-	467	430	1,348	15,864		
Loans	-	-	-	-	-	-	-	-	-	
Prepaid expenses	319	-	-	-	-	-	-	-	3,686	
Due from other funds	1,100,000	-	200,000	6	-	-	-	-	400,000	
Due from other governments	-	-	-	-	-	-	-	-	-	
Inventory, at cost	-	-	-	-	-	-	-	-	-	
Total assets	\$ 1,405,546	\$ 12,478	\$ 392,808	\$ 29,692	\$ 130,208	\$ 10,404	\$ 54,684	\$ 920,280		
Liabilities and Fund Balance										
Liabilities										
Vouchers payable	\$ 2,865	\$ 10,755	\$ 12,459	\$ 1,008	\$ -	\$ -	\$ 69	\$ 5,782		
Due to other funds	-	-	-	-	-	-	-	-	11,377	
Deferred revenue	-	-	-	-	-	-	-	-	-	
Total liabilities	2,865	10,755	12,459	1,008	-	-	69	17,159		
Fund balance - reserved	319	-	-	-	-	-	-	-	3,686	
Fund balance - unreserved	1,402,362	1,723	380,349	28,684	130,208	10,404	54,615	899,435		
Total fund balance (deficit)	1,402,681	1,723	380,349	28,684	130,208	10,404	54,615	903,121		
Total liabilities and fund balance	\$ 1,405,546	\$ 12,478	\$ 392,808	\$ 29,692	\$ 130,208	\$ 10,404	\$ 54,684	\$ 920,280		

Kankakee County, Illinois
 Major and Nonmajor Special Revenue Funds
 Balance Sheets
 November 30, 2009

Assets	Nonmajor Funds						
	Driver Improvement Program	Arrestee Medical	Health	Veterans Assistance	Forfeited Funds - Sheriff	Revolving CDAP Loans	County Motor Fuel Tax
	\$ 10,082	\$ 11,385	\$ 661,032	\$ 213,933	\$ 4,064	\$ 142,495	\$ 4,473
Cash							
Investments, at cost	-	-	603,665	177,095	-	68,749	255,110
Receivables:							
Taxes (net of allowance for estimated uncollectibles)	-	-	442,334	211,551	-	-	-
Accounts	4,360	609	-	14	-	12,735	148,294
Loans	-	-	-	-	-	161,884	-
Prepaid expenses	-	-	-	-	-	-	129,855
Due from other funds	-	-	-	-	-	-	-
Due from other governments	-	-	523,603	-	-	-	-
Inventory, at cost	-	-	46,394	-	-	-	-
Total assets	<u>\$ 14,442</u>	<u>\$ 11,994</u>	<u>\$ 2,277,028</u>	<u>\$ 602,593</u>	<u>\$ 4,064</u>	<u>\$ 385,863</u>	<u>\$ 537,732</u>
Liabilities and Fund Balance							
Liabilities							
Vouchers payable	\$ 726	\$ 11,000	\$ 71,604	\$ 16,592	\$ -	\$ -	\$ 119,130
Due to other funds	2,022	-	-	3,108	-	-	-
Deferred revenue	-	-	483,599	226,406	-	-	-
Total liabilities	<u>2,748</u>	<u>11,000</u>	<u>555,203</u>	<u>246,106</u>	<u>-</u>	<u>-</u>	<u>119,130</u>
Fund balance - reserved	-	-	9,213	-	-	-	129,855
Fund balance - unreserved	11,694	994	1,712,612	356,487	4,064	385,863	288,747
Total fund balance (deficit)	<u>11,694</u>	<u>994</u>	<u>1,721,825</u>	<u>356,487</u>	<u>4,064</u>	<u>385,863</u>	<u>418,602</u>
Total liabilities and fund balance	<u>\$ 14,442</u>	<u>\$ 11,994</u>	<u>\$ 2,277,028</u>	<u>\$ 602,593</u>	<u>\$ 4,064</u>	<u>\$ 385,863</u>	<u>\$ 537,732</u>

Kankakee County, Illinois
Major and Nonmajor Special Revenue Funds
Balance Sheets
November 30, 2009

	Nonmajor Funds							Total Nonmajor Funds	Total
	Matching Tax	County Bridge	Township Bridge	Geographical Information System	Marriage Fund	WIA Grants			
Assets									
Cash	\$ 844,507	\$ 996,338	\$ 45,185	\$ 204,970	\$ 2,379	\$ 25,808	\$ 4,547,046	\$ 9,629,631	
Investments, at cost	2,616,365	1,765,462	-	3,479	-	-	5,846,065	6,817,224	
Receivables:									
Taxes (net of allowance for estimated uncollectibles)	865,435	865,435	-	-	-	-	2,384,755	10,442,915	
Accounts	-	-	-	4,396	-	608,942	936,841	1,159,170	
Loans	-	-	-	-	-	-	161,884	161,884	
Prepaid expenses	-	-	-	-	-	19,396	166,115	653,293	
Due from other funds	-	-	-	200,000	-	-	2,300,006	2,737,805	
Due from other governments	-	-	-	-	-	-	523,603	523,603	
Inventory, at cost	-	-	-	-	-	-	46,394	205,598	
Total assets	<u>\$ 4,326,307</u>	<u>\$ 3,627,235</u>	<u>\$ 45,185</u>	<u>\$ 412,845</u>	<u>\$ 2,379</u>	<u>\$ 654,146</u>	<u>\$ 16,912,709</u>	<u>\$ 32,331,123</u>	
Liabilities and Fund Balance									
Liabilities									
Vouchers payable	\$ 7,006	\$ 526,559	\$ 11,900	\$ 5,974	\$ -	\$ 645,972	\$ 1,565,775	\$ 2,219,925	
Due to other funds	-	-	-	-	-	-	16,507	16,507	
Deferred revenue	<u>865,435</u>	<u>865,435</u>	<u>3,019</u>	<u>-</u>	<u>-</u>	<u>8,174</u>	<u>2,452,068</u>	<u>10,510,228</u>	
Total liabilities	<u>872,441</u>	<u>1,391,994</u>	<u>14,919</u>	<u>5,974</u>	<u>-</u>	<u>654,146</u>	<u>4,034,350</u>	<u>12,746,660</u>	
Fund balance - reserved	-	-	-	-	-	19,396	175,328	821,710	
Fund balance - unreserved	<u>3,453,866</u>	<u>2,235,241</u>	<u>30,266</u>	<u>406,871</u>	<u>2,379</u>	<u>(19,396)</u>	<u>12,703,031</u>	<u>18,762,753</u>	
Total fund balance (deficit)	<u>3,453,866</u>	<u>2,235,241</u>	<u>30,266</u>	<u>406,871</u>	<u>2,379</u>	<u>-</u>	<u>12,878,359</u>	<u>19,584,463</u>	
Total liabilities and fund balance	<u>\$ 4,326,307</u>	<u>\$ 3,627,235</u>	<u>\$ 45,185</u>	<u>\$ 412,845</u>	<u>\$ 2,379</u>	<u>\$ 654,146</u>	<u>\$ 16,912,709</u>	<u>\$ 32,331,123</u>	

Kankakee County, Illinois
Major and Nonmajor Special Revenue Funds
Statements of Revenues, Expenditures and
Changes in Fund Balances
For the Year Ended November 30, 2009

	Major Funds					Nonmajor Funds					Court Security Fee
	Tort Liability	Pension	County Highway	Recorder Computer	County Clerk Computer	County Treasurer Computer	Treasurer's Interest	Subrecipient Grants			
Revenues:											
Property taxes	\$ 2,220,131	\$ 3,965,324	\$ 1,764,516	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	1,520	37,798	-	-	-	-	-	-	406,590	-	-
Licenses and permits	-	-	-	-	-	-	-	-	-	-	-
Fines and fees	-	-	649,133	108,244	22,870	6,052	19,130	-	284,594		
Interest on investments	2,823	7,460	5,325	467	285	348	368	-	1,209		
Miscellaneous	47,400	-	100,339	150	-	26,734	-	-	-		
Total revenues	2,271,874	4,010,582	2,519,313	108,861	23,155	33,134	19,498	406,590	285,803		
Expenditures:											
General government	2,427,839	4,565,330	-	91,509	12,169	33,744	849	-	-	-	-
Judiciary and court related	-	-	-	-	-	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-	109,727	439,960		
Public health and welfare	-	-	-	-	-	-	-	-	-		
Transportation	-	-	1,895,331	-	-	-	-	296,863	-		
Economic development	-	-	-	-	-	-	-	-	-		
Capital outlay	-	-	407,273	70,034	-	3,367	-	-	5,854		
Debt service principal	-	-	-	-	-	-	-	-	-		
Debt service interest	-	-	-	-	-	-	-	-	-		
Total expenditures	2,427,839	4,565,330	2,302,604	161,543	12,169	37,111	849	406,590	445,814		
Excess (deficiency) of revenues over expenditures	(155,965)	(554,748)	216,709	(52,682)	10,986	(3,977)	18,649	-	(160,011)		
Other financing sources (uses):											
Operating transfers out	-	-	-	-	-	-	(20,000)	-	-	-	-
Total other financing sources (uses)	-	-	-	-	-	-	(20,000)	-	-		
Excess (deficiency) of revenues over expenditures and other financing sources (uses)	(155,965)	(554,748)	216,709	(52,682)	10,986	(3,977)	(1,351)	-	(160,011)		
Fund balance, beginning of year, restated (Note 17)	2,285,796	2,227,055	2,687,257	194,603	70,216	111,037	120,927	-	648,674		
Fund balance (deficit), end of year	\$ 2,129,831	\$ 1,672,307	\$ 2,903,966	\$ 141,921	\$ 81,202	\$ 107,060	\$ 119,576	\$ -	\$ 488,663		

Kankakee County, Illinois

Major and Nonmajor Special Revenue Funds

Statements of Revenues, Expenditures and

Changes in Fund Balances

For the Year Ended November 30, 2009

	Nonmajor Funds							
	Court Document Storage	Law Library	Probation Service Fee	Forfeited Funds -State's Attorney	Gang Violence Victims and Witness	Dispute Resolution	Circuit Clerk Administration/Operations	Court Automation
Revenues:								
Property taxes	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Intergovernmental	-	-	120,610	10,727	-	-	-	-
Licenses and permits	-	-	-	-	-	-	-	-
Fines and fees	147,746	67,440	90,430	-	7,745	5,743	19,172	152,066
Interest on investments	3,811	41	665	116	486	21	65	3,998
Miscellaneous	-	-	-	-	-	-	-	-
Total revenues	<u>151,557</u>	<u>67,481</u>	<u>211,705</u>	<u>10,843</u>	<u>8,231</u>	<u>5,764</u>	<u>19,237</u>	<u>156,064</u>
Expenditures:								
General government	-	-	-	273	-	-	-	-
Judiciary and court related	64,987	72,237	184,046	17,202	-	5,883	69	103,730
Public safety	-	-	-	-	-	-	-	-
Public health and welfare	-	-	-	-	-	-	-	-
Transportation	-	-	-	-	-	-	-	-
Economic development	-	-	-	-	-	-	-	-
Capital outlay	397	-	12,116	-	-	-	-	4,118
Debt service principal	-	-	-	-	-	-	-	-
Debt service interest	-	-	-	-	-	-	-	-
Total expenditures	<u>65,384</u>	<u>72,237</u>	<u>196,162</u>	<u>17,475</u>	<u>-</u>	<u>5,883</u>	<u>69</u>	<u>107,848</u>
Excess (deficiency) of revenues over expenditures	<u>86,173</u>	<u>(4,756)</u>	<u>15,543</u>	<u>(6,632)</u>	<u>8,231</u>	<u>(119)</u>	<u>19,168</u>	<u>48,216</u>
Other financing sources (uses):								
Operating transfers out	-	-	-	-	-	-	-	-
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Excess (deficiency) of revenues over expenditures and other financing sources (uses)	<u>86,173</u>	<u>(4,756)</u>	<u>15,543</u>	<u>(6,632)</u>	<u>8,231</u>	<u>(119)</u>	<u>19,168</u>	<u>48,216</u>
Fund balance, beginning of year, restated (Note 17)	<u>1,316,508</u>	<u>6,479</u>	<u>364,806</u>	<u>35,316</u>	<u>121,977</u>	<u>10,523</u>	<u>35,447</u>	<u>854,905</u>
Fund balance (deficit), end of year	<u>\$ 1,402,681</u>	<u>\$ 1,723</u>	<u>\$ 380,349</u>	<u>\$ 28,684</u>	<u>\$ 130,208</u>	<u>\$ 10,404</u>	<u>\$ 54,615</u>	<u>\$ 903,121</u>

Kankakee County, Illinois
Major and Nonmajor Special Revenue Funds
Statements of Revenues, Expenditures and
Changes in Fund Balances
For the Year Ended November 30, 2009

	Nonmajor Funds						
	Driver Improvement Program	Arrestee Medical	Health	Veterans Assistance	Forfeited Funds - Sheriff	Revolving CDAP Loans	County Motor Fuel Tax
Revenues:							
Property taxes	\$ -	\$ -	\$ 455,480	\$ 208,696	\$ -	\$ -	\$ -
Intergovernmental	-	-	2,242,625	52,926	-	-	1,763,928
Licenses and permits	-	-	190,127	-	-	-	-
Fines and fees	59,851	11,065	147,037	-	-	-	-
Interest on investments	32	27	9,130	891	20	15,402	1,022
Miscellaneous	-	-	18,423	10,756	-	-	-
Total revenues	59,883	11,092	3,062,822	273,269	20	15,402	1,764,950
Expenditures:							
General government	-	-	-	-	-	-	-
Judiciary and court related	50,736	-	-	-	-	-	-
Public safety	-	-	-	-	-	-	-
Public health and welfare	-	-	2,912,565	226,535	-	-	-
Transportation	-	-	-	-	-	-	1,730,200
Economic development	-	-	-	-	-	826,500	-
Capital outlay	-	-	26,460	491	-	-	-
Debt service principal	-	-	73,785	-	-	-	-
Debt service interest	-	-	86,491	-	-	-	-
Total expenditures	50,736	-	3,099,301	227,026	-	826,500	1,730,200
Excess (deficiency) of revenues over expenditures	9,147	11,092	(36,479)	46,243	20	(811,098)	34,750
Other financing sources (uses):							
Operating transfers out	-	(11,000)	-	-	-	-	-
Total other financing sources (uses)	-	(11,000)	-	-	-	-	-
Excess (deficiency) of revenues over expenditures and other financing sources (uses)	9,147	92	(36,479)	46,243	20	(811,098)	34,750
Fund balance, beginning of year, restated (Note 17)	2,547	902	1,758,304	310,244	4,044	1,196,961	383,852
Fund balance (deficit), end of year	\$ 11,694	\$ 994	\$ 1,721,825	\$ 356,487	\$ 4,064	\$ 385,863	\$ 418,602

Kankakee County, Illinois
Major and Nonmajor Special Revenue Funds
Statements of Revenues, Expenditures and
Changes in Fund Balances
For the Year Ended November 30, 2009

	Nonmajor Funds						Total	
	Matching Tax	County Bridge	Township Bridge	Geographical Information System	Marriage Fund	WIA Grants	Nonmajor Funds	Total
Revenues:								
Property taxes	\$ 853,804	\$ 853,804	\$ -	\$ -	\$ -	\$ -	\$ 2,371,784	\$ 10,321,755
Intergovernmental	-	-	174,202	-	-	3,657,378	8,428,986	8,468,304
Licenses and permits	-	-	-	-	-	-	190,127	190,127
Fines and fees	-	-	-	233,912	2,170	-	1,385,267	2,034,400
Interest on investments	8,679	6,076	31	635	3	21	53,849	69,457
Miscellaneous	34,181	-	-	28,359	-	-	118,603	266,342
Total revenues	896,664	859,880	174,233	262,906	2,173	3,657,399	12,548,616	21,350,385
Expenditures:								
General government	-	-	-	137,330	-	-	275,874	7,269,043
Judiciary and court related	-	-	-	-	2,457	-	501,347	501,347
Public safety	-	-	-	-	-	-	549,687	549,687
Public health and welfare	-	-	-	-	-	-	3,139,100	3,139,100
Transportation	282,942	92,139	174,112	-	-	-	2,576,256	4,471,587
Economic development	-	-	-	-	-	3,635,402	4,461,902	4,461,902
Capital outlay	-	760,554	-	18,098	-	21,997	923,486	1,330,759
Debt service principal	-	-	-	-	-	-	73,785	73,785
Debt service interest	-	-	-	-	-	-	86,491	86,491
Total expenditures	282,942	852,693	174,112	155,428	2,457	3,657,399	12,587,928	21,883,701
Excess (deficiency) of revenues over expenditures	613,722	7,187	121	107,478	(284)	-	(39,312)	(533,316)
Other financing sources (uses):								
Operating transfers out	-	-	-	-	-	-	(31,000)	(31,000)
Total other financing sources (uses)	-	-	-	-	-	-	(31,000)	(31,000)
Excess (deficiency) of revenues over expenditures and other financing sources (uses)	613,722	7,187	121	107,478	(284)	-	(70,312)	(564,316)
Fund balance, beginning of year, restated (Note 17)	2,840,144	2,228,054	30,145	299,393	2,663	-	12,948,671	20,148,779
Fund balance (deficit), end of year	\$ 3,453,866	\$ 2,235,241	\$ 30,266	\$ 406,871	\$ 2,379	\$ -	\$ 12,878,359	\$ 19,584,463

Kankakee County, Illinois
Juvenile Detention Debt Service Fund
Statement of Revenues, Expenditures and
Changes in Fund Balance - Budget and Actual
For the Year Ended November 30, 2009

	Original and Final Budget	Actual	Over (Under) Budget
Revenues:			
Property taxes	\$ 597,505	\$ 607,160	\$ 9,655
Interest on investments	300	657	357
Total revenue	597,805	607,817	10,012
Expenditures:			
Other services and charges	312,870	318,067	5,197
Debt service principal	175,000	176,065	1,065
Debt service interest	109,935	108,870	(1,065)
Total expenditures	597,805	603,002	5,197
Excess (deficiency) of revenues over expenditures	\$ -	4,815	\$ 4,815
Fund balance, beginning of year		11,372	
Fund balance, end of year		\$ 16,187	

Kankakee County, Illinois
Statement of Fiduciary Net Assets
Fiduciary Funds - Private Purpose Trust Funds
November 30, 2009

	<u>Township</u> <u>MFT</u>	<u>Contract</u> <u>Appraisal</u> <u>Work</u>	<u>Total</u>
Assets			
Cash	\$ 126,170	\$ 53,390	\$ 179,560
Investments, at cost	952,883	9,568	962,451
Receivables:			
Accounts receivable	<u>123,335</u>	<u>-</u>	<u>123,335</u>
Total assets	<u>\$ 1,202,388</u>	<u>\$ 62,958</u>	<u>\$ 1,265,346</u>
Liabilities and Net Assets			
Liabilities			
Vouchers payable	\$ 35,110	\$ -	\$ 35,110
Total liabilities	<u>35,110</u>	<u>-</u>	<u>35,110</u>
Net Assets			
Restricted for other purposes	1,167,278	62,958	1,230,236
Total net assets	<u>1,167,278</u>	<u>62,958</u>	<u>1,230,236</u>
Total liabilities and net assets	<u>\$ 1,202,388</u>	<u>\$ 62,958</u>	<u>\$ 1,265,346</u>

Kankakee County, Illinois
Statement of Changes in Fiduciary Net Assets
Fiduciary Funds - Private Purpose Trust Funds
For the Year Ended November 30, 2009

	<u>Township MFT</u>	<u>Contract Appraisal Work</u>	<u>Total</u>
Additions:			
Intergovernmental Interest	\$ 1,213,625 3,647	\$ 4,000 1,052	\$ 1,217,625 4,699
Total additions	<u>1,217,272</u>	<u>5,052</u>	<u>1,222,324</u>
Deductions:			
Transportation	1,148,655	-	1,148,655
Other services and charges	-	9,000	9,000
Total deductions	<u>1,148,655</u>	<u>9,000</u>	<u>1,157,655</u>
Change in net assets	68,617	(3,948)	64,669
Net assets, beginning of year	<u>1,098,661</u>	<u>66,906</u>	<u>1,165,567</u>
Net assets, end of year	<u>\$ 1,167,278</u>	<u>\$ 62,958</u>	<u>\$ 1,230,236</u>

Kankakee County, Illinois
 Fiduciary Funds - Agency Funds
 Combining Balance Sheet
 November 30, 2009

	Back Tax	Riverside Country Estates S.A.	Arrowhead Hills S.A.	Drainage Districts	Collector	Sheriff Civil Process	Inheritance Tax	Condemnation Account	Tax Refund Account	Unclaimed Legacies and Bonds
Assets										
Cash	\$ 49,037	\$ (14,018)	\$ 58	\$ 237,573	\$ 649,671	\$ 9,801	\$ 84,423	\$ 16,119	\$ -	\$ 73,824
Investments, at cost	-	-	13,337	335,458	-	-	-	38,017	-	31,184
Receivables										
Accounts	-	-	-	6,000	-	-	-	-	-	-
Total assets	<u>\$ 49,037</u>	<u>\$ (14,018)</u>	<u>\$ 13,395</u>	<u>\$ 579,031</u>	<u>\$ 649,671</u>	<u>\$ 9,801</u>	<u>\$ 84,423</u>	<u>\$ 54,136</u>	<u>\$ -</u>	<u>\$ 105,008</u>
Liabilities										
Vouchers payable	\$ -	\$ -	\$ -	\$ 2,164	\$ -	\$ -	\$ 82,343	\$ -	\$ -	\$ -
Due to other governments	41,350	-	-	-	649,671	-	-	-	-	-
Due to others	<u>7,687</u>	<u>(14,018)</u>	<u>13,395</u>	<u>576,867</u>	<u>-</u>	<u>9,801</u>	<u>2,080</u>	<u>54,136</u>	<u>-</u>	<u>105,008</u>
Total liabilities	<u>\$ 49,037</u>	<u>\$ (14,018)</u>	<u>\$ 13,395</u>	<u>\$ 579,031</u>	<u>\$ 649,671</u>	<u>\$ 9,801</u>	<u>\$ 84,423</u>	<u>\$ 54,136</u>	<u>\$ -</u>	<u>\$ 105,008</u>

Kankakee County, Illinois
 Fiduciary Funds - Agency Funds
 Combining Balance Sheet
 November 30, 2009

	Sheriff Seizure	Sheriff Sale Account	Sheriff Commissary	Circuit Clerk	County Clerk	Teen Court	Total
Assets							
Cash	\$ 8,322	\$ 47,728	\$ 220,021	\$ 1,863,456	\$ 642,603	\$ 1,307	\$ 3,889,925
Investments, at cost	-	-	-	500,000	-	-	917,996
Receivables							
Accounts	-	-	-	-	-	1,794	7,794
Total assets	<u>\$ 8,322</u>	<u>\$ 47,728</u>	<u>\$ 220,021</u>	<u>\$ 2,363,456</u>	<u>\$ 642,603</u>	<u>\$ 3,101</u>	<u>\$ 4,815,715</u>
Liabilities							
Vouchers payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 769	\$ 85,276
Due to other governments	-	-	-	-	-	-	691,021
Due to others	<u>8,322</u>	<u>47,728</u>	<u>220,021</u>	<u>2,363,456</u>	<u>642,603</u>	<u>2,332</u>	<u>4,039,418</u>
Total liabilities	<u>\$ 8,322</u>	<u>\$ 47,728</u>	<u>\$ 220,021</u>	<u>\$ 2,363,456</u>	<u>\$ 642,603</u>	<u>\$ 3,101</u>	<u>\$ 4,815,715</u>

Kankakee County, Illinois
Statement of Changes in Assets and Liabilities - Agency Funds
For the Year Ended November 30, 2009

	Beginning of Year	Additions	Reductions	End of Year
Back Tax	\$ 50,604	\$ 230,252	\$ 231,819	\$ 49,037
Riverside Country Estates Special Assessment	(14,018)	-	-	(14,018)
Arrowhead Hill Special Assessment	13,357	38	-	13,395
Drainage Districts	587,380	113,215	121,564	579,031
Collector	784,189	151,122,123	151,256,641	649,671
Sheriff Civil Process	27,648	192,204	210,051	9,801
Inheritance Tax	571,167	440,871	927,615	84,423
Condemnation Account	53,992	423	279	54,136
Tax Refund Account	2,403	-	2,403	-
Legacies	112,260	613	7,865	105,008
Sheriff Seizure	7,452	36,711	35,841	8,322
Sheriff Sale Account	47,448	177,084	176,804	47,728
Sheriff Commissary	231,032	1,195,572	1,206,583	220,021
Circuit Clerk	2,150,530	9,123,843	8,910,917	2,363,456
County Clerk	613,605	4,272,987	4,243,989	642,603
Teen Court	14,166	27,116	38,181	3,101
Total	\$ 5,253,215	\$ 166,933,052	\$ 167,370,552	\$ 4,815,715

Kankakee County, Illinois
 Assessed Valuations, Rates and Extensions
 For the tax levy years 1999 through 2008

Extension year	2008	2007	2006	2005	2004	2003	2002	2001	2000	1999
Assessed valuation, net of special districts and general abatements	<u>\$1,895,536,281</u>	<u>\$1,775,003,707</u>	<u>\$1,706,053,999</u>	<u>\$1,518,196,140</u>	<u>\$1,379,219,189</u>	<u>\$1,354,612,444</u>	<u>\$1,324,721,431</u>	<u>\$1,259,599,751</u>	<u>\$1,192,275,916</u>	<u>\$1,120,355,538</u>
Tax rates:										
General corporate	\$ 0.222	\$ 0.222	\$ 0.232	\$ 0.237	\$ 0.250	\$ 0.250	\$ 0.250	\$ 0.250	\$ 0.250	\$ 0.250
IMRF	0.119	0.117	0.116	0.112	0.118	0.115	0.113	0.114	0.115	0.106
County health	0.024	0.024	0.025	0.026	0.027	0.025	0.025	0.025	0.025	0.027
Liability insurance	0.117	0.130	0.133	0.134	0.141	0.129	0.127	0.120	0.121	0.112
County highway	0.093	0.094	0.096	0.098	0.100	0.100	0.100	0.100	0.100	0.100
Social security	0.090	0.091	0.092	0.091	0.096	0.095	0.092	0.094	0.094	0.091
Veterans	0.011	0.011	0.009	0.009	0.010	0.009	0.009	0.016	0.018	0.018
Highway matching	0.045	0.046	0.047	0.049	0.050	0.050	0.050	0.050	0.050	0.050
Joint bridge	0.045	0.046	0.047	0.049	0.050	0.050	0.050	0.050	0.050	0.050
Public Building Commission	0.032	0.033	0.016	0.016	0.017	0.037	0.036	0.038	0.038	0.039
Extension education	0.018	0.019	0.020	0.021	0.022	0.021	0.020	0.020	0.020	0.020
Total tax rates	<u>\$ 0.816</u>	<u>\$ 0.833</u>	<u>\$ 0.833</u>	<u>\$ 0.842</u>	<u>\$ 0.881</u>	<u>\$ 0.881</u>	<u>\$ 0.872</u>	<u>\$ 0.877</u>	<u>\$ 0.881</u>	<u>\$ 0.863</u>
Tax extensions:										
General corporate	\$ 4,208,091	\$ 4,090,085	\$ 3,818,656	\$ 3,598,125	\$ 3,448,048	\$ 3,386,531	\$ 3,311,804	\$ 3,148,999	\$ 2,980,690	\$ 2,800,889
IMRF	2,255,688	2,155,586	1,909,328	1,700,380	1,627,479	1,557,804	1,496,935	1,435,944	1,371,117	1,187,577
County health	454,929	442,171	411,493	394,731	372,389	338,653	331,180	314,900	298,069	302,496
Liability insurance	2,217,777	2,395,095	2,189,143	2,034,383	1,944,699	1,747,450	1,682,396	1,511,520	1,442,654	1,254,798
County highway	1,762,849	1,731,838	1,580,134	1,487,832	1,379,219	1,354,612	1,324,721	1,259,600	1,192,276	1,120,356
Social security	1,705,983	1,676,567	1,514,295	1,381,558	1,324,050	1,286,882	1,218,744	1,184,024	1,120,739	1,019,524
Veterans	208,509	202,662	148,138	136,638	137,922	121,915	119,225	201,536	214,610	201,664
Highway matching	852,991	847,495	773,607	743,916	689,610	677,306	662,361	629,800	596,138	560,178
Joint bridge	852,991	847,495	773,607	743,916	689,610	677,306	662,361	629,800	596,138	560,178
Public Building Commission	606,572	607,986	263,356	242,911	234,467	501,207	476,900	478,648	453,065	436,939
Extension education	341,196	350,052	329,194	318,821	303,428	284,469	264,944	251,920	238,455	224,071
Total tax extensions	<u>\$ 15,467,576</u>	<u>\$ 15,347,032</u>	<u>\$ 13,710,951</u>	<u>\$ 12,783,211</u>	<u>\$ 12,150,921</u>	<u>\$ 11,934,135</u>	<u>\$ 11,551,571</u>	<u>\$ 11,046,691</u>	<u>\$ 10,503,951</u>	<u>\$ 9,668,670</u>